

Friday, 25 March 2011

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(9.30 am)

THE CHAIRMAN: Good morning.

MS DUNLOP: Sir, the witness today is Dr Brian McClelland again.

THE CHAIRMAN: I don't think I should swear Dr McClelland again. I'm beginning to swear the same person so often that we will dispense with that.

DR BRIAN MCCLELLAND (previously sworn)

MS DUNLOP: I'm not sure really sure how it works.

THE CHAIRMAN: I have never been in this position before.

The witness is not really continuing his evidence. He is coming back for separate episodes but it appears to me a bit excessive. Unless anyone has got any objections, we will dispense with that.

Good morning, Dr McClelland.

Questions by MS DUNLOP

MS DUNLOP: Dr McClelland we are not quite able to pick up where we left off because we are now looking at a different topic but we do recognise you from your last appearance and I'm not going to take you through your CV and so on again. We are just really going to start with the material we have on our topic, which is B1.

In particular I would like you to have your statement on this, which is [\[WIT0030036\]](#). I think you

1 may have a hard copy of it?

2 A. I have.

3 Q. Which is perhaps easier for you. The other document
4 which I will be making repeated reference to is
5 something called a narrative, which is [\[PEN0010001\]](#).
6 And perhaps we can begin by having them both together on
7 the screen.

8 This is a narrative which has been prepared by the
9 Inquiry team in an attempt to bring together all the
10 material that we have about leaflets and public
11 information generally in the early to mid 1980s.

12 Of course, there are other papers which have been
13 provided. You, I think, were responsible for a paper
14 entitled "Actions taken by SNBTS to protect patients
15 from AIDS", which has something on this topic and then
16 Dr Gillon also produced a paper called "Donor selection
17 policies and procedures", which again touches on this
18 topic, but I think there is a danger of our getting
19 sidetracked if we try to look at all four of these
20 simultaneously. So my intention is to concentrate on
21 these two for a moment.

22 The first question that you were asked was about
23 what, as it were, had been the trigger for you to take
24 action in the early months of 1983. It seemed clear to
25 the Inquiry team that you had had some material from the

1 United States. If we can scroll down through your
2 statement. You have explained in response to question 1
3 that what you actually had was a copy of the morbidity
4 and mortality weekly report dated 4 March 1983, the
5 MMWR. This is dealt with in our preliminary report. So
6 I think if we can cancel the right-hand document and
7 look at a page from the preliminary report, which is
8 [\[LIT0010568\]](#).

9 That's it, isn't it, doctor?

10 A. Yes.

11 Q. Right. We can see that this comes from the CDC, which
12 is the Centres for Disease Control -- is that right? --
13 in Atlanta. Yes. And there is a narrative of the state
14 of play as at March 1983. Perhaps we can slowly go down
15 this page. We can see it's a report of interagency
16 recommendations. Worth noting perhaps are some of the
17 figures which are given in the first paragraph about how
18 many cases of AIDS there had been reported to CDC.
19 There were 1200 reported from 34 states. Over 450
20 people had died. Case fatality rate exceeding
21 60 per cent for cases first diagnosed over one year
22 previously, that it is a gradually increasing number:

23 "Most cases have been reported among homosexual men
24 with multiple sexual partners, abusers of intravenous
25 drugs and people from Haiti."

1 And then:

2 "Recently [however] 11 cases of ... life-threatening
3 opportunistic infections and cellular immune deficiency
4 have been diagnosed in patients with haemophilia.
5 Available data suggests that the severe disorder of
6 immune regulation underlying AIDS is caused by
7 a transmissible agent."

8 Then if we go on little bit further down, please, we
9 then see that the distribution was paralleling that of
10 Hepatitis B, which is transmitted sexually and
11 parenterally. Blood products or blood appear
12 responsible for AIDS among haemophilia patients who
13 require clotting factor replacement. The likelihood of
14 blood transmission supported by the occurrence of AIDS
15 among IV drug abusers. Then reference to:

16 "Recently an infant having developed severe immune
17 deficiency and an opportunistic infection several months
18 after receiving a transfusion of platelets derived from
19 the blood of a man subsequently found to have AIDS."

20 I think that particular transmission was reported in
21 a number of different publications:

22 "The possibility of acquiring AIDS through blood
23 components or blood is further suggested by several
24 cases in persons with no known risk factors who received
25 blood products or blood within three years of AIDS

1 diagnosis."

2 Could we go to the next page, please. Some
3 information about identifying individuals at risk for
4 transmitting AIDS. Then if we can perhaps go down to
5 the actual recommendations, these are preceded by
6 a paragraph noting that there had already been in the
7 United States a number of statements on the prevention
8 and control of AIDS emanating, we can see from the
9 National Gay Task Force, the National Haemophilia
10 Association, the American Red Cross, the American
11 Association of Blood Banks and so on. And there are, in
12 particular, five recommendations which we can see. We
13 can look at number 2, and you have quoted this yourself
14 in your statement:

15 "As a temporary measure members of groups at
16 increased risk for AIDS should refrain from donating
17 plasma and/or blood. The recommendation includes all
18 individuals belonging to such groups even though many
19 individuals are at little risk of AIDS."

20 So the thinking here seems to be, as it were, to
21 cast the net wider than might be strictly necessary
22 because of the priority of identifying those people who
23 had to be identified, as it were. So it didn't matter,
24 perhaps, if one took in more false positives. You are
25 nodding. You would agree with it?

1 A. Absolutely.

2 Q. That's the thinking that seems to be underlying at least
3 these recommendations?

4 A. Yes.

5 Q. If we also look at another passage that you yourself
6 have quoted at the end of the second paragraph on
7 page 2. We can see that the end of the second paragraph
8 says that:

9 "The persons who may be considered at increased risk
10 are ..."

11 Then there is just the list:

12 "Those with signs and symptoms suggestive of AIDS,
13 sexual partners of AIDS patients, sexually active
14 homosexual or bisexual men with multiple partners,
15 Haitian entrants to the United States, present or past
16 abusers of IV drugs, patients with haemophilia and
17 sexual partners of individuals at increased risk."

18 I'm sorry, can we go back down. Just to highlight
19 that paragraphs 4 and 5, on to the next page. We can
20 see that group 4 relates to blood transfusion and then
21 recommendation number 5 refers to the development of
22 safer blood products for use by haemophilia patients.
23 And the National Haemophilia Foundation has made
24 specific recommendations for the management of patients
25 with haemophilia.

1 So certainly what is coming across from this
2 publication is an identification of risk associated with
3 blood transfusion and the administration of blood
4 products. Is that a reasonable comment?

5 A. Absolutely. What perhaps doesn't come across from this
6 text is it had quite a tortured origin as I think
7 I referred to in the other paper that you mentioned in
8 your introduction. I quoted from that a personal
9 account by a Dr Bruce Evatt who was an employee of the
10 Centres for Disease Control, who was really essentially
11 the focal point of the discovery of the occurrence of
12 AIDS in patients with haemophilia, and together with
13 some colleagues from the CDC was the person who
14 motivated the preparation of this statement in the MMWR.
15 It is notable that the FDA initially was not
16 enthusiastic to issue a statement.

17 So there was a lot of turmoil, several meetings of
18 the Blood Products Advisory Committee in the
19 United States, before this rather unusual interagency
20 statement was introduced.

21 Q. Right. So rather a difficult genesis in America?

22 A. It had a very difficult genesis and I think the account
23 by Dr Evatt, maybe, you know, may have certain biases.
24 It gives a very vivid picture of just how difficult and
25 how much opposition and reluctance to acknowledge the

1 idea that this infection was probably being transmitted
2 by blood.

3 Q. We actually pre-produced in our narrative one of the
4 American leaflets. If we can close down this MMWR
5 document, please, and go back to the narrative. We can
6 see on page 1 that this is an extract from the text of
7 a leaflet which emanated from the American Red Cross and
8 we can see that the form of the leaflet has been to list
9 people who are thought to be at increased risk of
10 developing AIDS -- this is reading from about half way
11 down the page on the right -- then to list the groups
12 and then say -- and this is at the bottom of the page
13 under the heading "What should I do?" -- that:

14 "If you are an individual in a group at increased
15 risk of developing AIDS, we ask that you refrain from
16 donating blood at this time."

17 So that appears to have been the style of at least
18 the American Red Cross leaflet. Then if we can go to
19 look where this is dealt with in our preliminary report,
20 if we could see [\[LIT0012482\]](#).

21 This is chapter 8. Looking from paragraph 8.12
22 onwards, the real page of this I think is 189. This is
23 an attempt really to recap on the lead up to these
24 recommendations as well, that there had been, in the
25 summer of 1982, a report of pneumocystis pneumonia and

1 [in] three persons with haemophilia and then a report
2 from the BMJ in July 1982 of AIDS in Denmark. Then the
3 meeting on 19 August 1982 where obviously the deaths,
4 three deaths in the patients with haemophilia in America
5 had been discussed.

6 If we can go down to the bottom of that and on to
7 the next page and perhaps go down, we can see the
8 awareness that's starting to develop in Scotland and
9 then look down to the footnotes as well. The reports in
10 the MMWR in December. Three haemophiliacs referred to
11 in the July publication have died and then the reference
12 to the infant who had apparently developed the syndrome:

13 "These reports raise serious questions about the
14 possible transmission of AIDS through blood and blood
15 products."

16 Then can we leave the preliminary report and go back
17 to your statement and on to the second page of your
18 statement, please.

19 If we can go further down the left-hand document,
20 please, we asked you what lay behind your decision and
21 you have really largely covered this already, that you
22 were aware of the evidence emerging from the summer of
23 1982 and also you had the MMWR publication and then you
24 say:

25 "I recall another factor that increased our

1 awareness of the need to take some form of preventative
2 action during 1983. One or two local newspapers had
3 started to suggest that AIDS would become a problem in
4 Edinburgh."

5 So it seems that all these factors really came
6 together and made you decide that the time had come to
7 put pen to paper. Is that right?

8 A. Absolutely.

9 Q. And then can we go over to the next page of your
10 statement, please. As far as the actual text is
11 concerned, you say that:

12 "The most obvious approach was to follow the
13 principles of the US public health services interagency
14 guidelines which made use of epidemiological data to
15 identify subgroups ... slightly adapted the
16 recommendations ... for Edinburgh."

17 I wanted to look then at your first draft. I think
18 perhaps what we will do is stick with the narrative
19 because it includes an extract from your first draft.
20 If we can turn to the next page, please.

21 I should say for the record, sir, that the actual
22 leaflet, draft leaflet, is [\[SNB0037153\]](#).

23 By 24 May you had a draft leaflet and you tabled it
24 at a meeting of the co-ordinating group.

25 I wanted to look, Dr McClelland, at the style of

1 this leaflet and most of the significant text is set
2 out. The style in short is to identify in response to
3 a question "Who can get the disease?" what might be
4 described as the groups at risk. Is that right? Do you
5 see that:

6 "Who can get the disease?"

7 It says:

8 "AIDS has been occurring, particularly in the USA,
9 in certain people who are apparently susceptible."

10 Then there is a list of five groups of people:

11 "Homosexual men, particularly those with multiple
12 partners, drug abusers, sexual contact with people with
13 AIDS, patient immigrants to the USA and haemophiliacs
14 who may be more susceptible or may become infected by
15 their use of blood products which may have come from a
16 blood donor with AIDS."

17 Then you go on to say:

18 "Can it be transmitted by blood transfusion?"

19 To which you answer:

20 "It appears it can."

21 If we turn over the page, we see another question:

22 "Whose blood could be a risk?"

23 You say:

24 "All our information about at risk groups comes from
25 the USA. However, until more is known about the cause

1 and spread of AIDS, we would ask the following groups to
2 refrain from donating blood: homosexual men, women who
3 continually have multiple sexual partners, partners of
4 bisexual men, anyone who abuses drugs and anyone who has
5 been in contact with a case of AIDS."

6 Doctor, in your answer 2.1, if we look at your
7 statement on the left-hand side and go to the next page,
8 please. About two thirds of the way down you have
9 repeated a question that came from the Inquiry team and
10 said you weren't entirely sure which draft this question
11 refers to. In fact, the full form of the question was:

12 "In your first draft why did you use the wording
13 'homosexual men' rather than 'sexually active homosexual
14 or bisexual men'?"

15 The point that we were really trying to make, which
16 obviously has been slightly lost, I think, in the
17 communication, is that the style of your first draft is
18 to identify, as it were, two different groups, so you
19 have your list of at risk groups and then you have
20 a list of people who are asked not to donate blood,
21 whereas in the American leaflet there was simply one
22 list of groups of people and then a request that anybody
23 in those groups not donate blood, if you see the
24 difference I'm making?

25 A. Yes.

1 Q. So really what the question was getting at was when you,
2 in this first draft in May 1983, formulated your list of
3 people who were being asked not to donate blood, you
4 appear to have cast the net slightly wider, in including
5 in particular, as your first group, homosexual men.
6 With that explanation of what the question was really
7 getting at, do you want to elaborate on why you did it
8 that way?

9 A. I think first of all it is essential to say that we
10 didn't, as I have said elsewhere in my statement --
11 I have not got detailed sort of contemporaneous notes of
12 precisely how we came to these various wordings. So I'm
13 dependent on either memory or supposition to be honest
14 to try and answer these questions.

15 As is quite obvious, there were multiple drafts and
16 what we were, I think, endeavouring to do was to produce
17 something that would include all the -- the intention of
18 which was to exclude from donation -- or discourage from
19 donation, perhaps I should say -- any groups of people
20 who had already been identified by the epidemiological
21 evidence that was available from the United States.

22 I think at the same time we were probably trying to
23 make some adjustments in the wording for two separate
24 reasons. One was, in successive drafts, trying to come
25 up with wording which was not more offensive to people

1 than it had to be. Secondly, wording that was as
2 unambiguous as we could make it, and thirdly that where
3 we felt there might be some areas that perhaps hadn't
4 been adequately identified in the very first version,
5 which had come from the United States, we were prepared
6 to try and extend a little bit more because we had the
7 advantage of coming second, if you like.

8 Q. Yes.

9 A. And I think those factors probably -- the fourth one, of
10 course, was that as the months went on, new information
11 was becoming available quite rapidly, which also we
12 attempted to reflect as accurately as we could in
13 successive drafts of the document.

14 As I recall, we had introduced category 2 and I'm
15 not sure that -- I think that was something that was not
16 expressed in that way in the original American leaflet,
17 if my recollection is correct. And that was an attempt
18 at a polite way of saying prostitutes, and we had many
19 attempts over the succeeding few years to try to find
20 wording that actually people understood that was not, as
21 I say, gratuitously sort of offensive to individuals.

22 So I think those are the factors that led to the
23 successive drafts. For the modification in each of the
24 drafts I do find it very difficult to give, blow by
25 blow, precisely what the thinking was.

1 Q. Yes. I entirely accept what you are saying,
2 Dr McClelland. There was an attempt to satisfy a number
3 of different goals, as it were, and that no doubt led to
4 a degree of compromise in the end?

5 A. Most certainly.

6 Q. Yes, but perhaps it would do us good to look at the
7 leaflet rather than this extract from it. Could we have
8 [\[SNB0037153\]](#).

9 This is really, I think, a better illustration of
10 the point I was trying to make, that if you look at the
11 left-hand side you have a list of groups at risk, as it
12 were, one to five. One of those groups, we notice, is
13 haemophiliacs, and then on the right-hand side you have
14 your list of people who are asked not to give blood. Of
15 course those two groups don't match. So given your
16 reference to the desire to produce something that wasn't
17 ambiguous, would you accept that perhaps even in
18 retrospect, having groups which didn't match might have
19 been slightly confusing?

20 A. I think that's a perfectly reasonable comment.

21 I mean -- I have absolutely -- I do not know because we
22 didn't carry out any sort of market research on these
23 very early versions of the document, as to what the
24 level of comprehension was. It was a concern right from
25 the start that it was one thing to produce a piece of

1 paper and actually, however you attempted to deploy
2 that, if you like, to publish that to the relevant
3 population, there were very serious questions about, you
4 know, what would be the best way to ensure, first of all
5 understanding -- well, first of all that people read it,
6 secondly, that they understood it and thirdly, that it
7 in some way influenced their actions.

8 So these are -- you know, were -- remain very
9 challenging problems. I wouldn't wish to defend the
10 precise organisation and wording of a very early draft
11 of something that was done, you know, all that time ago.
12 It could certainly be improved.

13 Q. Thank you. I think really, to sum up before we leave
14 this text, what's of interest for our purposes is
15 firstly how the groups were described and the request
16 not to give blood was formulated and, secondly, the
17 reference to people with haemophilia that, at least from
18 your point of view, that was in as a group of people
19 that were at risk really from your first draft.

20 So perhaps noting that, we can leave the leaflet and
21 look at what happened next. You were asked why the text
22 of the leaflet changed soon after 24 May. I mean, the
23 draft we have just been looking at was a draft current
24 in May.

25 Perhaps we could look at another document now,

1 [\[SGH0026759\]](#). You see this is a press release, which
2 was issued on 21 May 1983. What we can see from it
3 firstly, perhaps if we scroll down, the press release
4 says that it was erroneous to describe the disease as
5 "sexually transmitted". Is that itself erroneous,
6 Dr McClelland?

7 A. Clearly it is erroneous.

8 Q. Then if we look at page 2, the heading "Panic
9 unfounded". It says at the end of the first paragraph:
10 "There are no confirmed cases of AIDS in
11 haemophiliacs in the UK."

12 Indeed, I think that was something that actually
13 featured in your first draft as well. There was already
14 a young man, a 20-year old man in Cardiff, who was ill
15 in hospital and this appeared in the bulletin of the
16 Public Health Laboratory Service for the week ending
17 6 May 1983. The young man in hospital in Cardiff was
18 described in the bulletin as the first case of AIDS in
19 a person with haemophilia in the UK.

20 It is difficult, I know, after all this passage of
21 time but did you have any awareness of a person with
22 haemophilia being ill with AIDS in Cardiff?

23 A. I have no recollection of being aware of that. It is
24 entirely possible that I would have been informed of it
25 because I, you know, lived sort of next door to the

1 haemophilia specialist and one of my consultants had
2 previously been a haemophilia-treating haematologist in
3 Liverpool. So we got fairly up-to-date information
4 about the situation with haemophilia but I honestly
5 cannot remember if I was aware of that case or not.

6 Q. Sorry, doctor, I didn't quite catch that. You said you
7 lived next door to?

8 A. My office -- the haematology department in the old
9 Royal Infirmary was literally partly embedded
10 geographically in the blood transfusion service. So
11 Dr Ludlam and his colleagues who were responsible for
12 the haemophilia care were frequent visitors, you know,
13 and we had regular conversations and by this time it was
14 a major topic of conversation for anyone involved with
15 either haemophilia or transfusion.

16 Q. I see.

17 A. So I may well have been informed but I have no
18 recollection.

19 Q. Right. Can we go further down that page, please. We
20 see that certainly there was a degree of opposition to
21 your first draft, certainly opposition to any suggestion
22 that people who were homosexual shouldn't be able to
23 give blood, which is described as a panic-stricken
24 measure. We see also from that paragraph that the
25 thinking is criticised because it didn't address itself

1 to halting the possible creation of a disease virus. It
2 was only a measure aimed at preventing transmission
3 within blood products.

4 Then can we look at the last page of this press
5 release, please? Page 4, it should be.

6 Press called upon to exercise restraint. But there
7 was also a hope from the people who drafted the press
8 release that the press would exercise a responsible
9 attitude to reporting of the disease. And from what you
10 can remember of that time, Dr McClelland, was that based
11 on some pretty alarmist reports which had appeared in
12 certain sections of the press?

13 A. Oh, absolutely. There were some famous headlines about
14 killer blood and things like that. It had already been
15 good front page material in the UK.

16 Q. Another document which goes with this is [\[SGH0026698\]](#).
17 This is an extract from a publication called "Gay News".
18 If we go to the very bottom, please, we can just see in
19 italics on the left-hand side:

20 "Gay Scotland, 9 July August 1983."

21 We can see, if we go back up a little bit, in the
22 middle column, a paragraph which is more black, and then
23 counting down two paragraphs from that:

24 "SHRG has secured a major success in its
25 consultations with medical authorities by having

1 a proposed leaflet withdrawn because it was seen as
2 antigay and likely to cause panic. A revised leaflet
3 drawn up jointly by SHRG and the Southeast Scotland
4 Blood Transfusion Service has now been agreed."

5 So it looks, Dr McClelland, as though at least part
6 of the explanation for why the first draft didn't ever
7 become an issued leaflet seems to have been opposition
8 from some commentators. Yes?

9 A. I have got in front of me at least one other draft that
10 precedes the earliest one that you showed. I think it
11 is important to say that all these sort of typed things
12 were, I think, work in progress. Perhaps we should go
13 back and look at the original documents. The very first
14 one that was actually issued was in typescript but --

15 Q. We are certainly coming to that.

16 A. But it was blue, it was in blue typescript. Some of the
17 documents here were never issued. They were, as
18 I recall, sort of working documents looking at both how
19 it could be laid out, you know; not only the content but
20 how we might present it. So I'm not absolutely clear
21 now about the time relationships.

22 At some point in the period between May/June of 1983
23 we became very much aware that there was a major issue
24 among the gay community in Edinburgh, that they felt
25 they were going to be stigmatised by this and that's an

1 issue that persists to this very day. We felt that the
2 only way to approach this was to very positively engage
3 with the gay community, and the people who were the
4 spokesmen were Derek Ogg, who will be known to some of
5 you, and a colleague of his, Nigel Cook. We actually
6 brought in somebody who had a very good working
7 relationship with them, which was Dr Alexander Macmillan
8 who was one of the consultants in the sexually
9 transmitted disease department. As a result of that, we
10 tried to work with them on the creation of a wording
11 that they were able to endorse. As you can see from
12 this piece on the screen, they eventually did, and
13 I think we were fairly clear that we were trying to get
14 the best out of a difficult situation, and rather than
15 producing a leaflet which perhaps had the wording that
16 we would have chosen, that would be totally rejected by
17 the gay community, we were trying to strive for
18 something that could not only be accepted but endorsed,
19 and quite a lot of work was done over that summer to
20 actually, you know, as I think I said in my statement,
21 to actually, you know, promote this leaflet and the
22 general approach within the gay community in Edinburgh.

23 So I'm sure the wording was amended possibly more
24 than once as a result of dialogue -- actually sitting
25 round a table with these guys.

1 Q. I think, doctor, the sort of collaboration that you are
2 describing actually mirrors what seems to have happened
3 in the United States, because when we looked at the
4 beginning at the MMWR publication in March 1983, one of
5 the groups mentioned was the National Gay Task Force.
6 So it is clear that you were really following the same
7 sort of path as had been followed in the United States
8 in attempting to reach something that everyone felt they
9 could sign up to, as it were?

10 A. Whether we were fully aware of how this had been
11 approached in the United States I can't remember, but we
12 were faced with a very difficult situation, where
13 a group of people who we were confident at that time --
14 we subsequently had to perhaps revise that judgment in
15 the light of new data, but we were fairly confident in
16 the summer of 1983 that the primary group at risk would
17 be gay men who were sexually very active. That's what
18 all the information was saying.

19 We felt we would have achieved very little if we had
20 gone ahead with something that was rejected out of hand.
21 But then, as now -- and in Scotland as in the
22 United States -- there was no such entity as a unanimous
23 opinion representing the gay community.

24 Q. Just to note from that extract from Gay News, which is
25 still on the screen, that Dr Sandy Macmillan does

1 feature. So certainly we have understood from you that
2 he was quite heavily involved in all of these
3 discussions as well from his perspective as a consultant
4 in sexually transmitted diseases.

5 A. He was an extremely constructive contributor to getting
6 this process started.

7 Q. Yes. I thought perhaps, doctor, I would ask you to look
8 at Dr Gillon's statement. Now I'm breaching my own rule
9 that I set about getting confused with the four
10 different papers but this one is [\[SNB0143125\]](#).

11 Could we go to page 9 of this document, please.

12 I just wanted to give you a minute, Dr McClelland. I'm
13 sure you have seen it before but not today. It is the
14 paragraph that begins:

15 "The reason for this seemingly timid approach ..."

16 Could we get the whole of that paragraph on the
17 screen, Dr McClelland, and just give you a moment to
18 read through it again.

19 A. The timid approach that Dr Gillon is referring to is --

20 Q. Do you want to go back to page 8?

21 A. Yes, just to be sure that I answer the question --

22 Q. Right. Can we go back to page 8. Yes, it is the whole
23 of the section beginning:

24 "Identifying donors ..."

25 A. Yes. That's fine, thank you.

1 First of all I think I would say -- I think what
2 Dr Gillon was aiming to do with this paragraph was to
3 give, you know, a relatively sort of high level view of
4 the range of attitudes that were apparent or expressed
5 among the sorts of senior -- the sort of director level
6 in the Blood Transfusion Service in the UK at the time.

7 Q. You are balking slightly at the use of the word "timid"
8 are you?

9 A. No, I'm just trying to make sure that I have understood
10 the question.

11 Q. The question is just whether you agreed with the way
12 Dr Gillon had put it?

13 A. Absolutely. I think the approach -- in Scotland, in
14 England there was a very, very deep reluctance to start
15 to do something which had never been done before really
16 in donor selection practice, which was to go anywhere
17 near the question of people's sexual behaviour, and
18 there was very deep-seated reluctance to do that.

19 Q. Yes. I think we can understand, even from the evidence
20 we have heard in the Inquiry so far, that there would be
21 a number of strands to that. For example, the
22 appreciation of the altruism shown by donors in coming
23 forward and offering to give blood for no tangible
24 return, for example.

25 A. Well, the practical desire not to make the process of

1 attending to give a blood donation so unpleasant and
2 intrusive that people simply would decide not to come,
3 which had major implications. It's a no-win situation
4 because if you are sufficiently aggressive and intrusive
5 to try to identify at a point prior to donation all
6 individuals who might possibly have some slightly or
7 very increased risk of carrying
8 a transfusion-transmitted disease, you move towards
9 a position where you seriously risk not having enough
10 blood to meet essential patient requirements. So you
11 get a sort of public health challenge, whichever you do,
12 and you have to walk down the middle of this very
13 difficult tightrope. Looking back one can debate
14 extensively whether, over this period, the transfusion
15 service has got the balance right, whether they were too
16 patient orientated or too donor orientated, and there
17 will be many opinions about that.

18 Q. Yes. Dr McClelland, I wanted next to look at what was
19 the first published leaflet from Southeast Scotland
20 Blood Transfusion Service, which is [\[SNF0013397\]](#). This
21 is "some background to the recent publicity". Is this
22 the one that was blue?

23 A. I think so, yes.

24 Q. I'm sorry, we are only doing black and white.

25 A. That's okay.

1 Q. Can we go to the next page, please?

2 A. That is definitely the first one that was actually
3 deployed.

4 Q. Right. Perhaps the particular points that we would want
5 to take from it -- and we have discussed this really
6 a lot already -- is who can get the disease. That has
7 been changed. The first described group has been
8 changed. But we also note that you are saying in your
9 answer to the question "Who can get the disease?" number
10 4, haemophiliacs and number 5, recipients of blood
11 transfusion.

12 So you are saying that really very clearly in your
13 description of the groups at risk. We can also see that
14 as a matter of style you have followed the approach that
15 we saw in the American leaflet of really just having one
16 list of groups, and under "Whose blood could be a risk?"
17 saying, on the right-hand side:

18 "If you are in one of the groups, please don't give
19 blood."

20 Perhaps, as we said earlier, that's slightly simpler
21 for people to follow?

22 A. I think we must have come to conclusion that the earlier
23 drafts, as you have suggested, were confusing.

24 Q. What has been done, however, Dr McClelland, particularly
25 in relation to group number 1 -- men who have multiple

1 partners of the same sex -- is that it is really left to
2 the reader to judge whether they might fall into that
3 group because there is no guidance at all as to what
4 "multiple" might mean.

5 A. Well, absolutely, and this is a problem that has been
6 discussed and explored again repeatedly over, I think --
7 probably still is being debated, although I'm not
8 personally involved in the policy on donor selection
9 now.

10 What we were trying to do here, I think -- and this
11 was probably a consequence of our discussions with
12 Mr Ogg and his colleagues -- was to remove the word
13 "homosexual" which was seen as being offensive. I think
14 we were also trying to do something else, which was to
15 be a little bit more specific. We were trying to avoid
16 the word "promiscuous" which is also very pejorative,
17 but to indicate that what we were concerned with were
18 people who had a lot of sexual partners.

19 I think we already were sufficiently well-informed
20 at that stage to realise that in the population of the
21 UK there are, you know, quite a substantial proportion
22 of people who might be terming themselves "homosexual"
23 who are actually not sexually active. This is the
24 first, if you like, manifestation of a dilemma which
25 afflicts this whole area, because if you adopt the sort

1 of Justice Krever's precautionary approach, where you
2 are reduced to an absurd position where you say, "We
3 will not take blood donations from anybody who had sex".
4 Later on in this we have repeatedly addressed issues of
5 heterosexual transmission, which clearly is an issue,
6 and how many sexual partners is too many to be a blood
7 donor and how do you ask.

8 Also we have addressed the issues over the years of
9 people from populations or parts of the world where the
10 prevalence of HIV is much higher, and how do you address
11 that issue without becoming highly racially
12 discriminatory. So this is just the tip of a huge
13 iceberg of unresolvable problems. And that was our best
14 crack at coming up with a workable wording. And if
15 somebody had asked us at the time, say "How many is too
16 many?" the answer would have been, "We really don't
17 know". And we still really don't know. Because HIV can
18 be contracted with a single sexual encounter between men
19 and men or men and women.

20 Q. Yes. We also noted, doctor, that in relation to the
21 other aspect which is of interest to the Inquiry -- that
22 is people with haemophilia and recipients of blood
23 transfusion -- this leaflet is really taking it as
24 a given that AIDS can be transmitted in those ways.

25 A. I think by this time Dr Anne Smith and myself who

1 drafted this, we had little doubt that the evidence that
2 had been assembled by the CDC had to be interpreted as
3 showing that this was a blood transmissible disease. We
4 think we really had no doubt about that.

5 Q. Indeed, if we could go back to your statement and look
6 at page 5 of your statement, we see at the bottom of the
7 page that you were asked a question:

8 "What led to the change from 'Can it be transmitted
9 by blood and blood products?' to 'How can it be
10 transmitted by ...'"

11 And your answer is:

12 "It may well be that this change reflects an
13 awareness that the evidence had accumulated to the point
14 where there was little or no doubt that AIDS could be
15 transmitted by blood and that the message to donors
16 should reflect that degree of certainty."

17 I take it that is your position?

18 A. That is my position.

19 Q. Yes. I wanted, Dr McClelland, at this point to put to
20 you a question which has been posed by somebody who has
21 been in touch with us, who has been very deeply affected
22 by all of these events. Can you look please at a page
23 from the preliminary report, which is [\[LIT0012486\]](#). Can
24 we go to the bottom of this? This is page 193. Do you
25 see that in paragraph 8.25 there is quoted quite a big

1 passage from a letter that was distributed in May 1983
2 by the Haemophilia Society. The text having been
3 drafted by a prominent haemophilia clinician. Do you
4 see that, doctor?

5 A. Yes.

6 Q. Let me just give you a minute to read the couple of
7 paragraphs from the extract.

8 A. Yes, I'm familiar with this text.

9 Q. Right. The question which has been posed to us and
10 which I'm therefore posing to you is: is there not an
11 inconsistency between, on the one hand, people involved
12 in blood transfusion saying that those with haemophilia,
13 those receiving blood transfusion are at risk, even to
14 the extent that they are asked not to donate their own
15 blood, and the tone of this letter and other similar
16 material, which is actually quite reassuring? This is
17 all contemporaneous material. Is there an
18 inconsistency?

19 A. Absolutely, clearly, there is.

20 Q. Yes.

21 A. I think this is extraordinarily reassuring advice and it
22 is one example of many very reassuring statements, as it
23 were, risk-minimising statements, that were made over
24 this period, which -- I can't honestly say -- I can't
25 recall whether at the time I sort of scrutinised these

1 statements and said, "Gosh, that's very -- that's a bit
2 too reassuring". I think our preoccupations were
3 probably with doing our bit actually.

4 I think, if I was or had I been aware of this,
5 I don't think it would have modified the text that we
6 put in our leaflet because I think we felt our priority
7 was trying to do whatever the available information
8 could guide us to do to minimise the risk to patients.
9 That was really our priority at that time.

10 Q. Yes. Moving on then, Dr McClelland. We can put the
11 preliminary report down for a moment. Can we look at
12 events around the time when this leaflet -- that is your
13 blue leaflet -- begins to be circulated?

14 The first document I wanted to look at in connection
15 with that is [\[SGH0026755\]](#). I think we had better look
16 at the bottom of this to see exactly what it is. It is
17 from Dr Bell, it is dated 15 June 1983. We know that
18 Dr Bell was in SHHD. It is to Dr McIntyre, who
19 I understand to have been immediately above Dr Bell.

20 In short, this is a memo reporting on a meeting of
21 you and your fellow directors, that there had been
22 a discussion about AIDS. Indeed, some discussion about
23 different leaflets. Dr Gunson, who we know at that time
24 was the director in Manchester, but attending your
25 meetings as a representative, was obviously working on

1 his own leaflet but he had your leaflet. I think we
2 appreciate there was a lot of material around at the
3 time, Dr McClelland. Then there is a paragraph
4 beginning:

5 "All the directors present are now more aware of the
6 complexity of the issues involved, particularly in
7 relation to the views of the homosexual community, the
8 scope for misrepresentation by the press and the public,
9 the diplomacy required in presenting the AIDS issue in
10 donor centres. No one is now quite sure as to whether
11 the proposed leaflet should be for pick-up or handout,
12 nor is the matter of possible distribution through the
13 homosexual community resolved or even the possibility
14 that there is a need for two leaflets, one for donor
15 centres in general and the other slanted more
16 specifically to the homosexual community.

17 "There were 18 Parliamentary questions brewing last
18 week. It looks like SHHD are realising they will have
19 to involve the minister. They can't rely solely on the
20 views of the SNBTS."

21 Perhaps a lot one could get distracted by, looking
22 into that, but for the moment we can see at least the
23 perception in SHHD seems to be, as at 15 June, that
24 there was still quite a lot of work to be done in
25 connection with the leaflet.

1 A. Yes, I was interested to read this because, not
2 surprisingly, I hadn't seen this memo until the
3 preliminary report was published. But what I do have in
4 front of me -- and I know it is among the papers
5 I submitted to the Inquiry but unfortunately I did not
6 have time to check the number, but it is a memo that --
7 it is actually signed by Dr Boulton. The name at the
8 bottom of it is Dr Boulton. It is addressed to
9 Dr A E Bell and it was dated 5 May 1983.

10 Basically it is the file note that I did and sent to
11 John Cash and my director colleagues in which I had
12 basically told Dr Bell what we were doing, and asked was
13 that all right with the department. And I took away the
14 understanding that the answer was yes. So we went on
15 and did it.

16 Q. Yes, well, quite. Just one thing which is no doubt in
17 a number of people's minds: all this time you are really
18 drafting for Edinburgh and the Lothians; is that right?

19 A. This harks back to a point that has been made, I know,
20 by a number of witnesses already, that at this period
21 each of the regional transfusion centres was seen as
22 being very much -- each director perceived at least that
23 they had and should have a high degree of autonomy for
24 many issues, including what they did about donor
25 selection. I think the view that I took at the time was

1 that I had a responsibility to act on something which
2 I believed was really very important for patient safety.
3 I had, if you like, a corporate responsibility to inform
4 the national director, as he then was, and my
5 colleagues, my transfusion directors, what I was doing
6 but I did not have any authority to tell them what to
7 do.

8 So, yes, I was clearly, with my colleagues, doing
9 this for the area which I understood to be my
10 responsibility because I felt it was very important
11 doing whatever I could to inform -- I mean, I copied all
12 of these things basically to everybody that I thought
13 might be able to do something about it.

14 Q. I think it emerges from minutes of the directors'
15 meetings that your material was circulated among the
16 other directors and so on, exactly as you describe?

17 A. It was, and it was extensively discussed by them.

18 Q. Yes. This memo is dated 15 June 1983 from Dr Bell. He
19 is, I think, recording a position that there is still
20 quite a lot of issues. There are still quite a lot of
21 issues that are unresolved. If we can look at
22 [\[SGF0010960\]](#), this is a shorter minute, also from
23 Dr Bell, also dated 15 June 1983 but clearly written
24 after the memo we just looked at.

25 He is saying that you have told him that the leaflet

1 has started to be circulated. There is a reference in
2 this to misunderstanding and you said in your statement
3 that the leaflet had been intentionally shared with the
4 Scottish Homosexual Rights Group but I wondered perhaps
5 if the misunderstanding was just whether it was to be
6 shared and also distributed. It looks as though at
7 least Dr Bell has the impression that it wasn't supposed
8 to be distributed.

9 A. I really can't imagine that I would have -- I mean,
10 I certainly gave -- they had copies of the leaflets to
11 take away and think about and discuss of the various
12 drafts which we have already discussed. I can't
13 imagine, even in my youth in 1983, that it would have
14 occurred to me that it would not be shared quite widely.

15 Q. Yes.

16 A. So I was surprised to see this reference to
17 a misunderstanding because I don't think there was.

18 Q. Well, Dr McClelland --

19 A. Dr Bell may have had a misunderstanding of what I said
20 to him, which is perfectly reasonable.

21 Q. I suppose it comes to this, Dr McClelland: even if not
22 everybody was prepared for the leaflet to be distributed
23 in the middle of June 1983, was it a good or a bad thing
24 that the leaflet did begin to be circulated?

25 A. I think it has, from a common sense point of view, to

1 have been a good thing to do. It was increasing
2 awareness among the gay community, which was probably at
3 that time the most important single thing that we could
4 do. I mean, I have to say that we have no objective
5 measures directly of the extent to which that impacted
6 the behaviour of gay men in relation to blood donors.
7 That is still an issue which is quite difficult to
8 establish, but I have absolutely no doubt that it was
9 the right thing to get it out there even if it was less
10 than perfect.

11 Q. I suppose if you had waited until every "t" had been
12 crossed and every "i" dotted, you could have lost a lot
13 of time?

14 A. A great deal of time.

15 Q. One of the things which emerged out of this obviously
16 very active period appears to have been Scottish AIDS
17 Monitor. I wanted to show you a letter, [\[PEN0020003\]](#).
18 I'll let you just take a moment to look at that.

19 (Pause)

20 A. Yes, I'm familiar with this letter.

21 Q. Right. So this is an initiative to establish a group
22 which will be a vehicle for the distribution of
23 information, the sharing of ideas and so on, from now
24 on. Is that right?

25 A. That was the intention, yes.

1 Q. And did it work like that?

2 A. I think it worked to some extent for a period. It
3 probably worked as well as one could reasonably have
4 expected because this was, you know, a complex group of
5 people with many opinions and there was never going to
6 be a consensus, and as we have already said, there isn't
7 today a consensus.

8 Q. Yes. Just on that topic, consensus, but in a different
9 context, can I show you another document, [\[PEN0140098\]](#).
10 7 July 1983. This is from Dr Anne Smith. You have
11 referred to Dr Smith before?

12 A. Yes.

13 Q. What exactly was her role?

14 A. Dr Anne Smith was an appointment that I made in
15 succession to the lady doctor who had been medically
16 responsible for the blood donor programme in Edinburgh.
17 She was Dr Elizabeth Robertson, an associate specialist,
18 who was in her 60s when I became director. Looking at
19 all the issues in my sort of first gallop through, as it
20 were, the real problems were in the centre; I felt that
21 we actually needed somebody of high professional calibre
22 to undertake what is actually an extremely difficult
23 role of the care and selection of blood donors. I'm
24 sure Dr Gillon will have in his evidence brought out the
25 fact that actually deciding when a person is healthy can

1 be much more difficult than deciding when they are sick.
2 Dr Smith was an extremely capable, very well trained
3 clinical haematologist, who took the job with BTS, and
4 in the short time that she was there made a huge
5 impression on this particular issue of donor selection
6 and care in relation to AIDS. She contributed in many
7 other ways but she unfortunately just went to a job in
8 Canada and it was at that point that we appointed
9 Dr Gillon.

10 Q. This is -- we can see from its terms -- some sort of
11 circular letter and I think it is self-evident that it's
12 going to doctors who have been unable to attend
13 a meeting. So there has been a meeting. Would that be
14 of doctors who were in charge at individual donor
15 sessions?

16 A. Yes, I'm almost certain this would have been a group of
17 what we called our sessional medical officers who tended
18 to be part-time, many of them very capable but who would
19 have the responsibility at a donor session of making
20 a decision as to whether somebody would be allowed to
21 donate; if they were allowed to donate, should some
22 special action be taken to ensure that the blood wasn't
23 transfused or if they should basically not be accepted
24 for donation at that session.

25 The issue that was concerning Dr Smith at the time

1 was the emergence of the concept of homosexual men being
2 unsuitable as donors, many sort of old attitudes emerged
3 among the donor session staff which led to very
4 inconsistent, sometimes rather arbitrary judgments being
5 made about individuals, and actually Dr Smith had
6 a pretty challenging time getting this sorted out.

7 This, I think, was the first of a number of
8 interactions and there is certainly other written
9 documentation, you know, from the time which goes into
10 a bit more detail of the issue.

11 Q. I wondered, Dr McClelland, if there was a bit of a clue
12 to some of the difficulties for Dr Smith in the first
13 sentence of the fourth paragraph. She says:

14 "I should be grateful if you would adhere to the
15 guidelines outlined even if you are not entirely in
16 agreement with them."

17 Is this an issue where perhaps we are on the cusp of
18 individual doctors feeling that they were, to a degree,
19 autonomous or had clinical freedom at a session but on
20 the other hand the service is trying to issue
21 standardised guidelines and procedures? Is that the
22 nature of the difficulty?

23 A. That's the nature of the issue and I think it is worth
24 mapping that back to some of the earlier discussions --
25 and I'm sure there will be future discussions as well --

1 about the donor selection guidelines, because 1983 was
2 shortly after the medicines inspectors had commented,
3 certainly in the Edinburgh centre, that they felt the
4 guidelines for selection actually really were not very
5 specific. I can't remember the precise wording but the
6 implication -- and it was an absolutely appropriate
7 implication -- was that the rather general sort of in
8 principle guidance that was contained in, for example,
9 the very successful memoranda on the care and selection
10 of donors, left a huge amount open to individual
11 interpretation.

12 So actually confronted with the realities of trying
13 to decide whether a person should be accepted to donate
14 blood or not, the individual responsible, be it a doctor
15 or nurse, had to make value judgments which inevitably
16 were coloured by their own experience, attitudes,
17 knowledge, et cetera.

18 Q. Yes.

19 A. And over the years enormous effort has been made -- and
20 a large chunk of mine in the last few years of my
21 working life was involved with attempting to develop
22 donor selection guidelines, which reduced this sort of
23 variability due to what is essentially inescapable in
24 individual judgment of a particular situation. It
25 remains a very challenging problem.

1 Q. Can we go back to the preliminary report, this time it's
2 [\[LIT0012479\]](#). We have mentioned this already. It is
3 page 194. I appreciate this is going back in time but
4 it's a passage dealing with the position in the rest of
5 Scotland, from paragraph 8.28, a meeting of the
6 co-ordinating group. We can see that, as far as the
7 other areas are reflected in this passage, that the
8 position in Glasgow, at least in May, was that there was
9 now a question on the health questionnaire -- and
10 I think we have already seen that several times this
11 week -- it looks like a label or a sticker on the bottom
12 of their leaflet. Then in Aberdeen Dr Urbaniak had
13 decided not to do anything locally:

14 " ... once a donor had entered the session it was
15 too late to make an approach and the problem was minor
16 in northeast Scotland."

17 Dr McClelland, you say, very fairly, in your
18 statement that you do not remember any specifics of the
19 way the criteria were made available in the different
20 centres but you recall there were differences in
21 opinion:

22 "Some directors were very concerned about the risk
23 of offending donors by giving too much prominence to the
24 leaflet."

25 What do you think would be the nature of the offence

1 to a donor?

2 A. Well, I think people reacted to this in very different
3 ways. Blood donors in general tend to be surprisingly
4 sensible people -- perhaps unsurprisingly sensible
5 people, and I think that the majority reaction -- and
6 I have to say it would have been because I don't have
7 personal recollection of donors' reactions to these
8 leaflets and subsequently to the questionnaires, because
9 I didn't routinely work face-to-face with donors. What
10 I can say is that if there had been spectacular
11 reactions, they would have found their way to my desk as
12 the director, and I have no recollection of having to
13 deal with major donor complaints that reached my level
14 about any version of this leaflet or the subsequent sort
15 of questioning process.

16 Some donors undoubtedly would have accepted that
17 this was entirely sensible. If there was a risk to
18 patients, they didn't want to -- you know, they would
19 accept that and indeed expect it, because, you know, one
20 of the nightmare situations for donors that occasionally
21 happen is they discover that their blood has been
22 responsible for causing an infection. That's usually
23 highly distressing as one would expect.

24 I think the worry was very specifically about asking
25 people if they were gay and asking them about their sex

1 lives. And that's good old Scottish prudery, I suppose.
2 But that's what the concerns were about and they were
3 very strongly voiced concerns, strongly felt.

4 Q. Do you think, Dr McClelland, that the leaflet -- and
5 I suppose for the purpose of the question I'm really
6 thinking of your blue leaflet, the June 1983 one which
7 we saw started to be distributed quite promptly. Do you
8 think that could be described as a leaflet which was
9 intended to be read by some donors and make them change
10 their mind about giving a blood donation?

11 A. That was its sole purpose.

12 Q. Yes. I just wanted briefly to glance at what was going
13 on in the DHSS at this time. Can we look at a sequence
14 of papers from the DHSS. First of all [\[DHF0019913\]](#).
15 it's quite a long minute or memo. If we could go down,
16 please, to get the details of it.

17 It's redacted but we can see it's dated 20 July 1983
18 and this person is first of all recording a need to seek
19 ministers' views about distribution of the leaflet.
20 This person thinks it should be sent out with call-up
21 cards. In discussing whether a leaflet should be
22 available at donor sessions or handed out. That's the
23 pick up or hand out dilemma. And then anticipating
24 difficulties for donors if they are already in a session
25 and read a leaflet and feel they shouldn't give blood,

1 which I can see from a lot of material around this time,
2 Dr McClelland, was a very real concern, that in
3 a sense -- and that's I suppose what Dr Urbaniak was
4 saying -- once a donor walks into a session, it can, I
5 imagine, be very difficult for them if they read
6 something and they think they shouldn't give -- it would
7 be difficult for them to exit again?

8 A. Extremely difficult. And, you know, one point in this
9 memo which I would entirely agree with is that in the
10 ideal world this information would be delivered to the
11 donor before they attend to donate. That's a direction
12 we have endeavoured to go with, not only this but other
13 types of information over the years; progressively to
14 try and pre-select, for all sorts of reasons including
15 the avoidance of embarrassment at the sessions.

16 But the unfortunate practicality is that many donors
17 tend to attend donor sessions spontaneously, either for
18 the first time, in which case there is no possibility of
19 us contacting them before, or they may be people who
20 were on our books and have donated previously but they
21 decide that they have time to go to a local donor
22 session and they just turn up. That's the nature of the
23 process.

24 So it's impossible to anticipate every attendance
25 and send the information to the donor personally, as

1 I think we will probably come on to. Various attempts
2 were made to deal with this problem of not putting
3 a donor in a mortifying situation at a session, and
4 I guess we will probably come on to that.

5 Q. Staying with this, there is a short chain of memos. Can
6 we look at [\[DHF0019914\]](#):

7 "At our meeting with the Minister of State for
8 Health he was very keen to keep the leaflet operation
9 very low-key."

10 Someone is missing, someone's memory of the meeting.
11 He says:

12 "The Minister of State for Health does not want the
13 leaflet to go out with call-up cards. The leaflet is an
14 information leaflet and cannot be seen as a leaflet
15 which you read and then change your mind about giving
16 blood. The Minister of State for Health will be very
17 irritated if we are not able to control distribution the
18 way he wants it. He reacted very unfavourably when this
19 was suggested at the meeting."

20 It doesn't look as though you had ministerial
21 involvement of this character in Scotland?

22 A. Well, I certainly was not aware -- if there was
23 ministerial discussion, it didn't reach me. We just got
24 on and did our thing.

25 Q. And nobody from SHHD was saying that they wanted to

1 control distribution, for example?

2 A. No, I'm quite confident that there was never any
3 interference. There may have been a lot of discussion
4 within the SHHD but we were never given any direct or
5 indirect verbal or written instructions not to do what
6 we were doing.

7 Q. Yes. 9915, please. This comment that I just took you
8 to, that the leaflet cannot be seen as a leaflet which
9 you read and then change your mind about giving blood,
10 seems to have provoked -- I don't think that's too
11 strong a word -- a response with someone else saying:

12 "I am afraid I cannot accept that the leaflet should
13 not be seen as a leaflet which you read and then change
14 your mind about giving blood. To my mind this is
15 precisely what it is intended for, although the message
16 has had to be slightly obscured for obvious reasons.
17 Clearly we must bow to ministers' wishes on the matter
18 of handling the distribution. I'm not sure ministers
19 have fully understood the pros and cons."

20 This person is saying:

21 "I'm convinced sending out a leaflet with call-up
22 cards is the only sensible thing to do."

23 This is slightly cryptic to those of us who are not
24 totally familiar with descriptions. This is somebody
25 from Med SEB but we can put the matter beyond doubt by

1 looking at [\[SGH0026736\]](#). If we look to the bottom of
2 this, this is another DHSS minute from around this time.
3 We can see that the person who seems to have been in
4 room 108 at RSQ is a Dr Oliver. So it looks as though
5 the person who was provoked was Dr Oliver and he was the
6 one who was saying this is precisely what the leaflet
7 is, it is a leaflet to read and change your mind about
8 giving blood.

9 Perhaps the other thing that's interesting about
10 this Department of Health and Social Security minute or
11 memo is that it's addressed to somebody at the top. It
12 is addressed to a Mr Joyce, but we can see from the
13 bottom, certainly there is a "W", which is presumably
14 the Welsh Office, and then "NI", Northern Ireland.
15 "SSHD", that is Scotland, and Home Office, but there are
16 actually thought to be 26 other people who have to be
17 kept in the loop. I'm not going to make you count them,
18 Dr McClelland. I have counted them. There are 26
19 people to be kept in the loop which on any view would
20 seem like quite a lot of people?

21 A. Yes, it's impressive.

22 THE CHAIRMAN: Did you say it's impressive?

23 A. Yes.

24 THE CHAIRMAN: I might think of another word.

25 A. Yes.

1 MS DUNLOP: I see it is 11 o'clock, sir.

2 THE CHAIRMAN: Yes.

3 (11.00 am)

4 (Short break)

5 (11.30 am)

6 MS DUNLOP: Dr McClelland, before we stopped, we had looked
7 at some of the process that took place in Scotland in
8 the spring and summer of 1983, trying to get a leaflet
9 out, and we had also glanced briefly at what was going
10 on in England with all the different considerations that
11 seem to have featured. I wanted now to move
12 to September 1983 and look at two documents. The first
13 is [\[SGH0026675\]](#). Since we are ambitious in this regard,
14 we could juxtapose them. The leaflet and the press
15 release, which is [\[SNF0010416\]](#).

16 I'm not asking that we go to it but just for the
17 record we are now on paragraph 5 of the narrative, which
18 is a UK-wide leaflet produced and distributed from
19 1 September. So we can see on the left we have the
20 leaflet, which says "National Blood Transfusion Service,
21 1983", and then the press release. If we can go down
22 slightly further on the press release, I think there is
23 a date, 1 September 1983. Then back up the press
24 release, please:

25 "An information leaflet, "AIDS and how it concerns

1 blood donors", has been published today by the Health
2 Departments in the UK for distribution in Scotland by
3 SNBTS."

4 Then a little bit about AIDS:

5 "No cases of the disease have been confirmed in
6 Scotland and the Scottish Home and Health Department
7 emphasised today that there is no conclusive proof that
8 the disease can be transmitted in blood or blood
9 products. There is, however, no screening test the BTS
10 can use to detect people with AIDS and donors are asked
11 not to give blood if they think they may have the
12 disease or be at risk from it".

13 And there is as a reference to self-sufficiency and
14 a reference to the Council of Europe. Then if we can
15 look at the actual leaflet, please, and go to the second
16 page of it, we can see a question and answer format,
17 with which we are now becoming familiar:

18 "What is AIDS?" "Who is at risk?"

19 If you go down, and then on the right-hand side, if
20 we could go to the top again, please:

21 "Has AIDS occurred in the UK?

22 "Yes.

23 "Can AIDS be transmitted by transfusion of blood and
24 blood products?

25 "Almost certainly, yes. There is only the most

1 remote chance of this happening with ordinary blood
2 transfusions in hospital."

3 And then a reference to haemophilia:

4 "Haemophiliacs are more susceptible to AIDS because
5 they need regular injections of a product called Factor
6 VIII. This is made from plasma obtained from many
7 donors. Should just one of the donors be suffering from
8 AIDS, the Factor VIII could transmit the disease."

9 Then the same precaution is proposed that:

10 "Until more is known, donors are asked not to give
11 blood if they think they may either have the disease or
12 be at risk from it."

13 That seems to be a UK-wide initiative,
14 Dr McClelland, launched in September 1983?

15 A. I'm actually absolutely confused by this document
16 because if you just go back to the previous page, I was
17 under the impression that this actually was not accepted
18 because of the question and answer at the top, and
19 although it was printed, my recollection -- and I think
20 Dr Gillon referred to this in his paper on donor
21 selection -- this version was actually not released
22 because there was a strong objection to this because we
23 actually were going to raise, you know -- maybe my
24 recollection is wrong.

25 Q. The difficulty I think we have here --

1 A. I think my recollection is wrong actually.

2 Q. We will come to look at this. I don't want to get ahead
3 of myself because it is confusing enough. Just to say
4 that in Mrs Thornton's chronology, I suspect there may
5 be one mistake and it may be in relation to this
6 leaflet, because Mrs Thornton's chronology refers to
7 this leaflet and dates it to December 1983, and
8 I suspect that what happens is that when you and
9 Dr Gillon have worked on this, you have taken that from
10 the chronology but it really does look as though it
11 was September and not December, certainly when it is
12 accompanied by a Scottish Office press release.

13 A. And this is definitely the document that was -- I think
14 my recollection may be wrong.

15 Q. Perhaps we can come back to this a little bit later.

16 THE CHAIRMAN: Could I ask one question.

17 Q. Yes?

18 THE CHAIRMAN: I know that I'm endlessly fascinated by
19 language but what do you understand by the expression
20 "no conclusive proof", Dr McClelland?

21 A. I'm not sure that I know the correct word for it but it
22 seems to have an internal contradiction. You have proof
23 or you don't, and proof to me is conclusive.

24 THE CHAIRMAN: I suppose if someone is asking whether it is
25 established to the level of a mathematical certainty,

1 you yourself might have some reservations, but
2 conclusive proof is something that worries me a little
3 since without context, it has very little meaning.

4 A. Yes, I mean, I'm familiar with the problems of degrees
5 of certainty and, you know, probability issues, but
6 conclusive proof seems to me to have, as I say, an
7 internal contradiction between the two words.

8 MS DUNLOP: I can promise you, sir, that there will be some
9 examination of Koch's postulates in block 2. I'm told
10 they are on this issue.

11 THE CHAIRMAN: Are there two versions of it: one for
12 politicians and one for the rest of society?

13 MS DUNLOP: Dr McClelland, you might be relieved to hear we
14 are not going to digress into Koch's postulate but
15 I gather they have something to do with it.

16 Anyway, that's September 1983. I also wanted just
17 to look briefly at some other press material. That was
18 the press release. If we can look at [\[DHF0014689\]](#). You
19 can see that actually we are not looking at it to learn
20 about the Brazilian pesticide law but if we scroll down
21 and look at a smaller item on the right-hand side, the
22 little piece headed "AIDS circular":

23 "The British Government is preparing a leaflet
24 indicating the circumstances where blood donation should
25 be avoided."

1 THE CHAIRMAN: And the date of this?

2 MS DUNLOP: Can we go back up to the top, please. We can
3 see 11 August 1983. So that's actually before the
4 official release. That's one piece headed "AIDS
5 circular". Can we look at [\[DHF0014690\]](#). That's from
6 The Sun on 12 August 1983. Do you think that's the sort
7 of coverage that SHRG were talking about when they
8 referred to press coverage in their press release
9 in May? Particularly perhaps the headline.

10 A. Oh, yes.

11 Q. Not very helpful?

12 A. It is not terrifically constructive, no.

13 Q. Right. Can we go now, please, to [\[SNB0143030\]](#)? We have
14 looked at this already this week. This is the minutes
15 of the fourth meeting of the UK working party
16 on transfusion-associated hepatitis, and that has taken
17 place on 27 September 1983.

18 In particular can we go to page 3, please. This is
19 a little passage about the AIDS pamphlet, as it's called
20 here. Different modes of distribution being referred to
21 and then Dr Lane as a fractionator saying he would
22 prefer there to be a kind of standardisation. This is
23 a joke of sorts against fractionators perhaps:

24 "Dr Mitchell pointed out the problems associated
25 with any infringements of the integrity of the donor."

1 That perhaps is an illustration, Dr McClelland, of
2 a point of view we referred to earlier, that some
3 directors were very worried about offending donors.

4 A. Yes, I think, my reading of the middle paragraph on the
5 screen is actually that Dr Lane's concerns were a little
6 different, that he wished to be able to tick all the
7 pharmaceutical regulators' boxes, and they would have
8 a box that said:

9 "Do you have a standardised donor selection
10 procedure that applies to all the places from which you
11 receive plasma for fractionation?"

12 That's purely a regulatory issue.

13 Q. I see. I'm obliged.

14 Then the next discussion of the leaflets I wanted to
15 go to was [\[SNB0015188\]](#). We can see, in fact, this is
16 the haemophilia and blood transfusion working group
17 discussions on 14 November 1983, and there is discussion
18 of the leaflet at that. I haven't kept a record of which
19 page:

20 "Members were asked for their views on the
21 effectiveness of the leaflet which had been prepared by
22 the SNBTS and DHSS. It was felt generally the leaflet
23 had not been particularly useful."

24 Can you remember if that's what you thought?

25 A. I was interested to see this. I wasn't present at this

1 meeting and I don't know on what basis that statement
2 was made or by whom. As I have said before the break,
3 we really did not, at that time, have any objective
4 measures of the usefulness of the leaflet because
5 ultimately that could only be translated into behaviour
6 and the behaviour was something that by definition would
7 be very, very difficult to measure, ie people not coming
8 to give blood.

9 But this surprised me when I read this again because
10 I hadn't picked up from any, you know, sort of informal
11 sources a sense that the leaflet was not useful. My
12 impression of the general view, was, "Yes, this is
13 something that, you know, needs to be done because this
14 is a serious disease and we don't want people to get
15 it".

16 Q. Yes. I think the next event to look at, or the next
17 piece of correspondence at least, is probably in
18 relation to 23 December, which is [\[SNB0143104\]](#). This is
19 you writing to Dr Cash on 23 December 1983.

20 A. This is helpful. That takes me -- I knew there was
21 a problem with the wording of that leaflet. I think
22 this is probably where we picked it up, where we did
23 something about it, yes.

24 Q. Right. Rather than what you thought earlier, that you
25 didn't distribute it, it may be that you distributed it

1 but with reservations?

2 A. I think that's probably the case. I do know that
3 Dr Gillon made specific reference to this in his general
4 paper on donor selection. It might be helpful to refer
5 back to that at some point.

6 Q. Yes. You have added some specific references to AIDS on
7 the questionnaire, the new donor questionnaire. You and
8 Dr Boulton have been briefing medical staff. From the
9 first paragraph you think the wording needs to be
10 changed anyway.

11 I don't want to go to Dr Gillon's paper just at the
12 moment, Dr McClelland, because I think we have enough
13 bits of paper, but there certainly seems to have been an
14 initiative to do some redrafting both in Scotland and in
15 England.

16 Could we look next at [\[DHF0015119\]](#)? This is
17 Dr Wagstaff in Sheffield and he is writing on
18 3 January 1984 to the DHSS, talking about feedback on
19 the three months' distribution and saying:

20 "One or two people expressed a view there should be
21 a revision of content. I know that [blank] the
22 transfusion centre in Edinburgh ..."

23 It is one of these occasions, Dr McClelland, where
24 perhaps rather satisfyingly one can see that blank is
25 you because your name remains there further down the

1 letter. It says:

2 "Hopefully we may have Brian McClelland's draft to
3 consider before then."

4 So we guess that blank in the transfusion centre in
5 Edinburgh is you. You are presently rewriting the
6 leaflet taking up-to-date views into account. It was
7 your original draft which formed the basis of the
8 present official leaflet and it would be wise to see
9 your new draft. We did look, earlier this week, at
10 a table which was sent from a number of different
11 English centres, and actually featuring Glasgow as well,
12 giving different responses to the leaflets in terms of
13 how many had gone, what any adverse comments or
14 reactions had been. I don't think we need to look at
15 that now.

16 Can we follow this particular train of thought --
17 that is the redrafting in England -- a little bit
18 further and look at [\[SNB0143185\]](#)? This is you to
19 Dr Wagstaff on 10 January. You are enclosing a slightly
20 reworded version, "The suggested changes are mine and
21 mine alone". And you say you haven't had the
22 opportunity to discuss it with a number of groups or any
23 of the other numerous groups who appear to be concerned
24 with this problem.

25 Certainly a lot of people involved in leaflet text

1 redrafting exercises and so on. Perhaps the
2 proliferation of contributors or commentators wasn't
3 always helpful?

4 A. It had good and bad points. I mean these things are
5 extremely difficult to write without -- so, you know,
6 extensive scrutiny of the thing actually could be very
7 useful but, you know, the number of people involved
8 risked standing in the way of actually doing anything.

9 Q. Yes. For a further DHSS perspective, can we look at
10 [\[DHF0015266\]](#)? I think actually doing the same exercise
11 as we did earlier with the identification of Dr Oliver,
12 I think we can actually work out, looking at that memo
13 that has the 26 people on it and all the room numbers,
14 this looks to have come from Dr Diana Walford and she is
15 saying:

16 "Discussed the need for the current AIDS leaflets."

17 Then she comments:

18 "In view of the published evidence of
19 transmissibility of AIDS by blood transfusion, our
20 current advice to donors could seem too lax."

21 I think that was a concern of yours around about the
22 turn of the year 1983/1984?

23 A. Yes.

24 Q. Too lax in what respect?

25 A. I think it was probably too reassuring. To be honest,

1 I can't remember the specific concerns. I think I would
2 need the draft in front of me just to prompt my
3 recollection of that.

4 Q. Right. Well, before we do that, just a slight
5 digression, although it is around the same time, to the
6 NIBSC meeting on 9 February 1984. That's [\[SGH0010499\]](#).
7 Sorry, that is in fact coming to the redrafting.

8 I should just say, for the sake of efficiency, that
9 you also attended -- and this is recorded in the
10 narrative at paragraph 9 -- an NIBSC meeting on
11 9 February 1984 and you explain the three main
12 strategies for minimising the risk of infection:

13 "Avoidance of high risk donor communities (such as
14 prisons, known homosexual areas etc) (2) detection of
15 clinical abnormalities by examination and careful
16 questioning and (3) exclusion of the high risk donor, or
17 his blood, always allowing an 'escape route' for the
18 donor who is deemed unsuitable."

19 This looks to be the product of some redrafting.
20 Can we look down to the bottom? That's your initials on
21 the bottom right, isn't it?

22 A. Yes.

23 Q. I think we can just make out that it's your initials and
24 then 2/84, so February 1984.

25 Just to try to follow what happened throughout 1984,

1 this is the text as at February. Can we look at the
2 next page, please? Again, explaining what AIDS is:
3 "AIDS may be transmitted by blood."
4 Then can we go further on? Whose writing is that?
5 A. I don't know. I don't recognise it, actually.
6 Q. Right:
7 "Dr Cash, we are at risk if we do not send out
8 asap."
9 A. I don't recognise that writing.
10 Q. Next page, I think, if we can. Then the usual question
11 and answer format:
12 "What is AIDS, what causes AIDS and is it
13 infectious?"
14 And then:
15 "Who is at risk?"
16 "AIDS has occurred mainly in these groups:
17 intravenous drug users, homosexual men, people from
18 Haiti and some areas of Equatorial Africa, people who
19 have had sexual contact with persons at risk in the
20 above groups."
21 So it looks as though your delineation of the groups
22 at risk is getting perhaps slightly wider?
23 A. Yes, I think what we were doing here -- I think where we
24 have said AIDS has occurred would have been an attempt
25 to identify the groups where there was actual

1 epidemiological evidence of transmission. That may or
2 may not in this draft -- I can't remember -- be the same
3 as those who we wished not to donate. There was
4 no logical reason why the groups should be different.

5 Q. Can we read on, please:

6 "What are the symptoms?"

7 Then the next page, please:

8 "Can AIDS be transmitted by blood transfusion or
9 blood products?"

10 "Probably it can."

11 There is text about blood transfusion and then
12 haemophilia, which is reasonably familiar from previous
13 drafts. Then:

14 "How can we reduce the risk?"

15 "Please do not give blood if you have symptoms which
16 occur in patients with AIDS. Please do not give if you
17 are in one of the above groups considered to be at
18 risk."

19 So a little bit of a step change, perhaps. Then
20 reassurance about there being no risk of getting AIDS
21 from donating blood. I suppose some people at that time
22 were worried about that?

23 A. Well, that's very interesting actually because we do
24 have objective evidence here from a series of public
25 knowledge and attitude surveys that Mrs Mairi Thornton

1 commissioned over several years and there was persistent
2 finding in these studies that approximately 25 per cent
3 of the population continued to express in the
4 questionnaire responses the fear that they could get
5 AIDS from giving blood. So there was just that
6 association, AIDS-blood, which dominated over all the
7 other information that we were attempting to put out.

8 Q. Of course, you don't know what percentage of that group
9 of people might have been blood donors anyway?

10 A. No, absolutely not. And this was carried out by the
11 Strathclyde market research people and they were taking
12 what they defined as a representative population sample.
13 So we would know that very roughly 5 per cent or so of
14 those people might have been blood donors.

15 Q. Yes. Going forward to another draft, can we look at
16 [\[SGF0010150\]](#), page 6? This seems to be text
17 from June 1984. Can we perhaps scroll down, please?

18 A. Can you scroll up again to the top for a moment.

19 Q. We know, Dr McClelland, from the minutes of the
20 directors' meeting on 12 June 1984, this text was
21 attached to the minutes. So it appeared to us at least
22 to be something that had been current in June 1984.

23 A. I'm just wondering if this could have been something
24 that was actually intended to be sent out with donor
25 call-up information. I think the content is very much

1 consistent with the previous document. It is just
2 a rather different format.

3 Q. Yes. I'm trying to work out what happened in 1984. The
4 next document is slightly odd because I think it is
5 a jumble of different papers but if we look at
6 [\[SNF0013381\]](#). Actually we have to go to 3385, which is
7 within this bundle but doesn't relate directly to it.

8 I think it is Mrs Thornton's chronology in fact.
9 This is "Actions taken in Southeast Scotland Blood
10 Transfusion Service to endeavour to make blood
11 transfusion safe". If we look down we can see, firstly
12 where it says "December 1983", the possible
13 misapprehension that we referred to earlier and we see
14 there is actually a question mark at December 1983 but
15 also August 1984:

16 "SNBTS leaflet "important message to blood donors"
17 published. Received 16/8/84."

18 So that dates important message to blood donors.
19 Then if we look at [\[SGF0010932\]](#), this is "Important
20 message to blood donors". Can we magnify the little
21 piece on the back, please? It is upside down at the
22 moment. I think all it says actually is 1984. There is
23 nothing else there, I think, doctor, that tells us when
24 in 1984, is there?

25 A. We were just beginning to realise that there was a thing

1 called document control at this time.

2 Q. Right. Well, actually I think we get there because we
3 have got Mrs Thornton's chronology talking about the
4 important message to blood donors in August 1984 and we
5 have got "important message to blood donors". So that
6 would seem to be it. Can we just have a look at the
7 text, please? I think it will be the next page:

8 "Please read this leaflet to help us keep blood
9 transfusion safe."

10 Then description of AIDS. Description of groups:

11 "If you think you might belong to any of these
12 groups, please do not donate blood at present."

13 And then:

14 "Please remember there is no risk of getting any of
15 the above illnesses from giving blood."

16 That's obviously targeted at the sort of
17 misapprehension that you described.

18 So that's the revision the need for which seems to
19 have been identified towards the end of 1983. This is
20 emerging in August 1984. If we look at [\[SNB0125017\]](#) --
21 and this is a retrospective view because it is a letter
22 dated 14 December 1990. Can we look at the bottom,
23 please? We can see it's a letter from Professor Cash,
24 national medical and scientific director. Can we flick
25 back to the first page again, please, and look at the

1 text. Just perhaps as a retrospective look at the whole
2 issue. I should give you a minute to read it. (Pause)

3 A. I think the first paragraph is a pretty good summary of
4 what we have been discussing actually.

5 Q. Yes. The third paragraph, a reference to lawyers. In
6 general this looks to be Professor Cash recording a sort
7 of positive sentiment about the fact that the drafting
8 and issuing of leaflets in Scotland has been possible
9 without detailed involvement of SHHD. Is that
10 a reasonable summary?

11 A. Yes, I think, you know, the implication of what he is
12 saying in the first two paragraphs is that actually the
13 process south of the border was, on occasions, very slow
14 and I think we did break ranks on a few occasions and
15 introduce some changes because we felt it was important
16 to do so.

17 Q. Yes.

18 THE CHAIRMAN: This reads as if it is some sort of briefing
19 note to the Scottish chief medical officer, Sir Kenneth
20 as he became.

21 A. I think it is probably clear if we read on but I think
22 Professor Cash was probably just expressing some concern
23 that, you know, the whole thing was becoming much more
24 sort of, subject to legal scrutiny and there were
25 dangers in having inconsistencies across the

1 United Kingdom.

2 MS DUNLOP: Yes, let's look at the second page again,
3 please.

4 So Professor Cash really hoping perhaps for greater
5 cooperation and more uniformity north and south of the
6 border?

7 A. Yes, hoping also for a slightly quicker process south of
8 the border which was probably rather optimistic.

9 Q. Aspirational?

10 A. Aspirational is the word.

11 Q. I would like to go back to your statement at this point
12 and the particular page of it is WIT0030044. You were
13 asked question 9:

14 "The leaflet was revised in 1984 to change the first
15 category of donors who were declined to sexually active
16 homosexual men."

17 You say:

18 "The reasons for these changes were put forward in
19 my letter to Dr Cash dated 17 December 1984."

20 If we have a look at that letter, [\[SGH0010343\]](#), that
21 is your letter to Dr Cash of that date,
22 17 December 1984, and you are talking about really
23 a further need for change, wanting to state that AIDS is
24 caused by a virus, specifying geographical areas from
25 which residents or visitors shouldn't donate, and then

1 saying about the line:

2 "'Sexually active homosexual men' should probably be
3 changed to read 'homosexual or bisexual men'."

4 The question was: what in particular had led to the
5 change? You perhaps don't completely spell it out in
6 your letter, Dr McClelland, but I wondered if we could
7 just deduce that you were feeling that the text, even as
8 it stood in December 1984, wasn't yet quite clear
9 enough.

10 A. I think if we were to go back and line up the relevant
11 bits of text in a tabular form, I suspect that what was
12 happening was that the phrasing relating to gay men had
13 probably been a bit diluted and we were trying to
14 perhaps tighten it up again. I really can't remember.
15 You see, we have been going round in circles with this,
16 you can see, because the term "homosexual" has come back
17 again. It later then morphed into men who have sex with
18 men, MSM, which is the current jargon, men who have sex
19 with men.

20 We have been grappling with this problem all along
21 and I really can't remember, in terms of line 3, what
22 lay behind that change. It looks a bit like tinkering
23 to me, quite honestly, looking at it now. The other two
24 are important because this was reflecting the fact that
25 by this time we had seen the Montagnier and Gallo

1 evidence, and we were 99 per cent certain it was
2 a virus.

3 I think I have already touched, before the break, on
4 the question of geographical areas and this is kind of
5 just sort of presaging something that occupied us for
6 years and years and years and is still a problem because
7 there is a huge geographical range of prevalences, and
8 indeed, incidences of HIV, and it is exceedingly
9 difficult to factor those into the donor selection
10 criteria in a way that one feels totally comfortable
11 with, and it is not for want of trying.

12 Q. Yes. We put to you, Dr McClelland, another newspaper
13 article. This is [\[DHF0016009\]](#), which we could perhaps
14 look at. This is again from around this time. It is
15 actually November 1984?

16 A. Oh, yes.

17 Q. Yes, you have seen this?

18 A. Yes.

19 Q. And you were asked if you agree with what Dr Seale had
20 said. He is speaking as a former STD consultant at the
21 Middlesex in London. You were asked if you agreed with
22 what he said and you have said you don't agree. Just to
23 let everyone have a look at it. (Pause)

24 The picture that's painted by this is really that
25 there was no effort to try to identify higher risk

1 groups 18 months ago -- so that would take us back to
2 the middle of 1983, that seems to be the position being
3 adopted as a basis for critical comment. If we can go
4 back to your statement, your answer at number 10, you do
5 not agree with that. Is that right?

6 A. No, I really don't agree with that. I mean, the image
7 you have just showed doesn't have the date on it, but
8 I saw a copy that has a date stamp of November. So
9 I assume ...

10 Q. I think it is on there somewhere?

11 A. I think that's approximately the date at which the thing
12 was published and my response to that was that the time
13 that elapsed between the very first, as it were,
14 suspicion -- and this emerged at an academic meeting in
15 the middle of 1982 -- that AIDS could occur in patients
16 with haemophilia might reasonably therefore be
17 attributable to transfusion. From that time onwards the
18 first guidance issued by the US public health services
19 was in March, I think --

20 Q. March 1983, yes?

21 A. -- 1983, and we had drafted our first donor leaflet
22 in May 1983. We had done numerous drafts by May 1983
23 and it was out and on the newsstands, as it were,
24 in June or July -- is that right? -- June, I think.

25 Q. June?

1 A. June. So I think in terms of, you know, technology
2 transfer, that's actually not bad.

3 Q. Perhaps the other similarity between the American
4 approach and your initial material from June 1983 would
5 be the terms in which -- and I'm not going to go back to
6 this just now -- the groups were described in
7 your June 1983 leaflet, and you accepted that it was, to
8 an extent, a compromise leaflet. But the reference to
9 multiple partners and so on does appear, if one looks at
10 the American material, very similar to what had been
11 said in March 1983 in America, and you would agree with
12 that?

13 A. Yes, absolutely. I mean, I think initially, and quite
14 explicitly, we followed slavishly because we had no
15 local data and we did it as quickly as we could and
16 I think actually we delivered pretty quickly. So I just
17 completely reject that comment. I think it is
18 ill-informed.

19 Q. Another measure that was taken towards the end of 1984
20 was to ask donors to sign a statement that they were not
21 in a risk group. I wanted to ask you about that. So if
22 we look at question 11:

23 "Is the introduction of the signing by donors of
24 a statement that they were not in a risk group in
25 response to the discovery of the Edinburgh cohort?"

1 That is the group of people who were discovered to
2 be positive for HTLV-III, as it was then known, in the
3 autumn of 1984?

4 A. Correct.

5 Q. You do say, Dr McClelland, they both happened
6 around November 1983. I think that's just a typo, it
7 should be 1984?

8 A. Yes.

9 Q. Can we look in this connection at another letter,
10 [\[SGF0010908\]](#)? This is Professor Cash to all the
11 directors; yes, and Dr Perry?

12 A. Yes.

13 Q. He is saying, on 29 November 1984, the leaflet is to be
14 enclosed in every call-up letter sent to the home
15 address of known donors not normally individually
16 called. You had a leaflet at the session and there is
17 to be monitoring. Then if we could go down the letter:

18 "The health questionnaire. Each donor, prior to
19 blood withdrawal, will be asked to sign a statement
20 which will read:

21 "I have read the SNBTS AIDS leaflet 'Important
22 message to blood donors' and confirm that, to the best
23 of my knowledge, I'm not in one of the defined
24 transfusion-related risk groups."

25 So really quite a bit more proactive in terms of

1 what you were asking donors to do?

2 A. Yes, absolutely. The question that you asked me was:
3 was this related to the identification of HTLV-III
4 infection in some Edinburgh haemophiliacs? I'm fairly
5 sure it was.

6 Q. Yes. I should have said, of course, this is the
7 discovery of positive test results in a group of people
8 who have been treated exclusively with NHS product.

9 A. Well, we worked on the basis that they had been treated
10 exclusively with NHS product. I think it is the subject
11 of another chunk.

12 Q. Yes, we are coming to that later too.

13 We have also referred in our narrative -- I don't
14 think it is really necessary to go to this -- to
15 a leaflet from the Terrence Higgins Trust, which you
16 discussed at a directors' meeting on 11 December 1984.
17 The Terrence Higgins Trust were based in London,
18 I think, is that right?

19 A. Yes, Terrence Higgins was one of the earliest of the
20 deaths from AIDS in London and the
21 Terrence Higgins Trust became a very constructive
22 organisation actually, and I think my recollection is,
23 having revisited their leaflet, that we felt it was in
24 general sensible, useful and you know, we were happy for
25 it to be made available.

1 Q. Perhaps we should just look at it. It is [\[SGH0010346\]](#).
2 "AIDS, more facts for gay men", it is called. There are
3 some specific paragraphs of advice and again a question
4 and answer format. Can we turn over, please, and look
5 at the inside? Information about transmission,
6 symptoms, prevalence, advice and also advice to people
7 with haemophilia, towards the end:
8 "Haemophiliacs requiring further information."
9 Can we go back to the page before? In bold on what
10 must have been the front of the leaflet it says:
11 "Until we know more you should not give blood or
12 carry an organ donor card."
13 It is actually quite succinct and unambiguous.
14 A. Yes, and in the right place, it is on the front page.
15 This has been, broadly speaking, the position that
16 Terrence Higgins has adopted throughout.
17 Q. Something obviously, as I said, that you and your fellow
18 directors have looked at?
19 A. The medical director of the Terrence Higgins Foundation,
20 Dr Nicholas Partridge, was a very constructive member of
21 the expert advisory group on AIDS for some considerable
22 time. So he was fairly, sort of, mainstream.
23 Q. Which you yourself also joined from its inception?
24 A. Yes.
25 Q. Sorry, sir, from now on there is a bit of jumping about

1 in terms of chronology but just to cover the remaining
2 matters, can we go back to the statement?

3 We are now at WIT0030044? What led to the flash
4 card. The flash card is actually described in the
5 narrative. It should be at [\[PEN0010001\]](#), page 8, if we
6 can go on to that, please. Yes, there is the reference
7 to the flash card. Actually that comes in 1986 but just
8 to follow your statement through. What was the thinking
9 here, doctor? Was it just that a flash card is even
10 more attention grabbing than a leaflet?

11 A. I think we were moving -- as I said this morning, we had
12 concerns right from the start that simply having
13 a leaflet available, posting it to people, handing it to
14 them, even asking them if they had read it, we couldn't
15 be confident how much they had internalised.

16 The flash card was an attempt to move on a little
17 bit from that and this was administered at the time when
18 the donor was actually face-to-face with the member of
19 the donor selection staff. You know, it went with the
20 question, "Have you clocked this?" "Have you read
21 this?" And, you know, "Are you in any of those
22 categories?"

23 So it was a attempt to be a bit more up front about
24 it and there were, of course, later on, further attempts
25 at introducing sort of questionnaires with tick boxes,

1 as Dr Gillon has mentioned, experiments with, you know,
2 computerised interviewing of donors which probably would
3 have been the way to go actually.

4 This was trying to escalate a little bit the
5 attention and give us a bit more confidence that people
6 had at least read and responded to the critical
7 information.

8 Q. Yes. We discussed the flash card, I think, in your
9 narrative. If we go to page 9 of the right-hand
10 document, please, this is paragraph 16. You were
11 developing the flash card further. Dr Gillon being
12 asked to work on his draft, to get it more succinct.
13 Then question we have asked you, about a reference to
14 withdrawal of leaflets, I think you have explained that
15 that would just be an administrative matter. It
16 wouldn't be that suddenly there would be no leaflets?

17 A. No, it was a withdrawal to replace with the new edition.

18 Q. Yes. Then in your narrative, paragraph 20, we notice
19 that there were posters produced by the Blood
20 Transfusion Services. There is the suggestion
21 in January 1985 that posters would be useful. We have
22 only managed to find one undated and unattributed poster
23 but it seems perhaps slightly late to be thinking about
24 posters, or was that just all back to the initial
25 perception about not wanting to cause offence?

1 A. I don't recall that we actually considered posters and
2 I certainly don't recall that we ever used them.
3 I think we may have felt that posters possibly weren't
4 quite the most appropriate way to deal with this, that
5 something that people could read themselves was --
6 Q. Rather than marching up to a notice-board and being
7 seen --
8 A. "Are you gay?"
9 Q. Yes.
10 I have referred already to the chronology and we
11 have looked at it. I think we say in our narrative, and
12 this is just repetition for which I apologise, but if we
13 look at paragraph 22, so over the page on the
14 right-hand, we suggested that
15 the September/December 1983 might be a bit of
16 a confusion, and in fact, given the question mark
17 against the December, we have perhaps arrived at what
18 seems the likeliest explanation?
19 A. I think we have deduced the correct date.
20 Q. Yes, I hope so. Just one or two other points,
21 Dr McClelland, which arise from your statement. If we
22 could look at [\[SNB0143110\]](#), this is a letter from
23 a Dr Patricia Hewitt.
24 A. Oh, yes.
25 Q. And you mention this in your chronology. This is

1 liaison with the blood transfusion centre in Edgware?

2 A. Yes. That was a centre that was very proactive and
3 tended to get on and do things. Dr Hewitt was a very
4 able young consultant at this time, and the idea that is
5 reflected in the letter had originated in the
6 United States; they called it "confidential unit
7 exclusion" or "CUE".

8 It was merely a way to try and provide a donor who
9 had attended a session and suddenly thought, "Whoops,
10 I shouldn't be donating", with a way to escape
11 endorsement. This particular approach to it was to
12 allow the donor to continue to donate but to mark on
13 a questionnaire the fact that he or she did not wish
14 their blood to be used for transfusion. Other variants
15 were "Please use only for research purposes".

16 But it was to provide a sort of useful escape route.
17 As I recall, our experience with a version of this,
18 which we did implement in Edinburgh, was that we seemed
19 to have an extremely low yield. There were actually
20 very few people who utilised the option. I think we
21 eventually dropped it, actually.

22 Q. Right. We didn't mention this earlier but one context
23 in which it was presumably very difficult for people was
24 sessions in workplaces?

25 A. That was a particular example but also communities.

1 Some community sessions, you know, some of our strongest
2 sessions were, and remain, in small communities in the
3 borders, where everybody knows everybody else and if you
4 suddenly go to the donor session, pick up a leaflet and
5 read it and then walk out, there will be 57 people who
6 will be talking about it in the Women's Institute within
7 the day. So this was a real issue.

8 Q. Can I ask you also to look at [\[SNB0143119\]](#)? This is
9 from within your own organisation and this is the same
10 sort of idea. You say in your statement that you had,
11 in your pilot donor questionnaire at this time -- and
12 this is 18 January 1985 -- added text:

13 "If you think there is any reason why your blood
14 should not be used for transfusion, please tick."

15 We see you have mentioned that:

16 "If the donor indicates his or her blood is not for
17 transfusion what to do with the lab sheet?"

18 Can we also go through this, please. If we go to
19 the next page, we can see there is a health check with
20 tick boxes. If we look down, on the next page, please:

21 "I have read the SNBTS leaflet, 'Important message
22 to blood donors' and consider that I am not in one of
23 the AIDS risk groups."

24 "If you think there is any reason why your blood
25 should not be used for transfusion, please tick."

1 So this is you trying to implement that sort of
2 thinking?

3 A. Yes. And this is obviously a bit of a lash up because
4 we had large quantities of these printed documents and
5 to implement it quickly I think we just had to overprint
6 them or overstick them or something, but this or
7 variants of this declaration by the donor has remained
8 a fixed feature of our procedures from that date
9 onwards.

10 Q. But you say not a particularly high take-up?

11 A. Oh, no, no, sorry. There is two elements to this.
12 I have read the leaflet --

13 Q. Sorry, it was the second --

14 A. Yes -- and signed. So the second one, my
15 recollection -- I think Dr Gillon would have much more
16 detailed information about this -- we found the yield of
17 that was actually pretty small. I'm sorry, my previous
18 remark was referring to the declaration.

19 Q. Yes. Sorry, it is my mistake. I think I understood that
20 when you said the yield was low, it was the segregated
21 paragraph that --

22 A. Yes, that is correct.

23 Q. -- you were highlighting.

24 A. I certainly had no doubt that the addition of a signed
25 declaration with, you know, all the donors' details

1 below it was probably one of the more important measures
2 that we could take to, as it were, concentrate the mind
3 on, "Have I really read this and am I signing for the
4 truth here?"

5 Again I have no evidence of that but intuitively
6 I feel that was probably one of the more important, you
7 know, developments in this procedure.

8 Q. Can we go back to your statement, please: WIT0030046?
9 You chart for us some other developments in 1985, 29
10 January, a memo saying:

11 "Since the introduction of the opt-out system
12 in December, four donations have been withdrawn."

13 And asking Mrs Thornton to send the leaflet to those
14 that you didn't routinely call up. What was the
15 difference between donors you routinely called up and
16 other donors?

17 A. Well, as I said this morning, there were donors who
18 attended spontaneously for the first time or on a repeat
19 occasion, but donors who were registered and whose
20 details were in the system -- which was originally
21 a card based system and then was computerised --
22 basically all donors, the default was that a donor would
23 be called up at an appropriate interval after their
24 previous donation, the base position was six months, not
25 less than six months. But there were a number of

1 exceptions to that which would be based on the health
2 information that was obtained at the previous
3 attendance.

4 So, just to give you one example, if an individual
5 reported that they had travelled to an area of the world
6 where malaria was endemic, then they would automatically
7 be excluded from call-up until at least one year had
8 elapsed and quite a detailed structure of deferral
9 periods related to particular reasons for deferring the
10 donor.

11 Q. Yes. I think it was just really background. I was
12 interested in a category of people who were obviously,
13 as it were, on your books. You had their names and
14 addresses but you didn't routinely call them up, but you
15 are saying that may be for reasons specific to
16 individuals, or might it just be that they don't turn up
17 very reliably?

18 A. No, I think that -- I don't recall that (a), there was
19 such a category of people. There may have been --
20 certainly later there was -- some donors who were sort
21 of held in a kind of special panel, which was basically
22 donors of particular blood groups, where we know from
23 experience that there are unpredictable urgent demands.
24 And rather than calling them routinely and, as it were,
25 inactivating them from a further donation for six

1 months, we would keep them there for emergencies.

2 But as I say, the default position was if we had
3 information from a donor and their attendance pattern
4 was such that we had reasonable reason to expect that
5 they would re-attend, they would be called. If they had
6 failed to respond to a specific number of calls, which
7 changed over a time, I guess, then they would be put
8 into a separate category, which was called off-service
9 and we would not continue to call them because clearly
10 there was possibly a problem with the address
11 information or something being incorrect. But we would
12 retain their records so if they did return and present
13 their identification information, we would have all the
14 data and we could reactivate their record.

15 Q. I think perhaps the only other matter that you refer to
16 in your chronology that we should note at this stage is
17 on the next page, 0047. You say, autumn 1985, a new
18 leaflet, "AIDS information to all blood donors", about
19 information about the commencement of routine HTLV-III
20 testing.

21 I'm not going to go into that because that too is
22 another topic to which we intend to return but, just in
23 a nutshell, the advent of screening of donated blood
24 called for a new leaflet?

25 A. It was a step change, obviously, and the particular

1 issue that was of great concern to us was the donors --
2 well, first of all there was an extensive debate, which
3 had the correct, in my view, resolution, as to whether
4 donors must be informed of the result, and the answer
5 was, yes, they must be informed of a positive test
6 result. We already knew that that could have very
7 damaging consequences for the donor in terms of very
8 practical issues like life insurance, as well as
9 psychological issues, relationship issues and so on. So
10 it was a big event.

11 Therefore, we felt it was absolutely essential to
12 say to donors, "You will be tested. If you give blood,
13 you will be tested, you will be given the result," and
14 the implication, if it turns out to be positive, that's
15 a one-way change in your -- it's a step converting from
16 being a healthy person to being a patient.

17 So we were trying to make sure that donors were
18 aware of the implications of that and if they didn't
19 want to have a test, didn't want to find out, then
20 please don't donate.

21 We did other practical things to try and divert as
22 many people as possible to the appropriate sort of
23 clinical set-up for testing.

24 Q. At the end of your statement, Dr McClelland, you have
25 included an extract from Dr Gillon's paper. Just to

1 clarify -- I think I slightly misunderstood this the
2 first time I read it -- this first leaflet, he says:

3 "The SEBTS June 1983 leaflet was widely circulated
4 within the UK transfusion services."

5 But I think what he is meaning by that is he showed
6 it to other directors in other parts of the country,
7 rather than that the southeast leaflet became something
8 distributed to all blood donors across Britain?

9 A. It was circulated among, if you like, the management of
10 the other services, absolutely.

11 Q. Yes. I think we can read for ourselves that section
12 from Dr Gillon's paper.

13 I did want, just in conclusion, Dr McClelland, to
14 ask you a little bit about the shape of, I don't know,
15 should one call it an epidemic in Scotland, the AIDS
16 epidemic?

17 A. I think it probably ticks the boxes, yes.

18 Q. Can I ask you to have a look at [\[SNF0010284\]](#), page 13,
19 just to say that this comes from a report of a working
20 group convened by the chief medical officer SHHD, which
21 reported in March 1993. Just to look at these tables,
22 these are statistics to the end of 1991. The first
23 table, obviously, table 3a, is the material organised by
24 the year of first positive specimen and then broken down
25 into different transmission groups.

1 We can see that consistently -- apart from 1990, but
2 consistently at least until then -- intravenous drug
3 users are the largest transmission group. We can see
4 a column for blood groups. I was also interested in 3b,
5 which gives a breakdown of transmission groups for
6 Greater Glasgow, Lothian and Tayside health boards. At
7 least at that time that shows really quite a difference
8 between, I suppose, Glasgow and Edinburgh, doesn't it?

9 A. Oh, yes. I think the other thing that one needs to pick
10 up in the top table is the IDU column. These are year
11 of first positive specimen. So what you are actually
12 seeing there is the effect to a very large extent in
13 those years up to the start of testing, page 6, of what
14 was called the "Muirhouse outbreak", which involved,
15 I think -- when initially identified, it was 100 or so
16 people with a history of injecting drug abuse tested and
17 50 per cent of them were positive, which was
18 a shattering finding, totally unexpected.

19 So the figures for IDU in Scotland are heavily
20 biased by one rather dramatic, highly localised outbreak
21 in the Muirhouse area of Edinburgh, which has been
22 extensively documented by Dr Roy Robertson and his
23 colleague.

24 But, in answer to your other point, there are
25 striking differences between the regions in the make-up

1 of transmission routes.

2 Q. Plainly, the topic of AIDS in Muirhouse and how
3 infection was transmitted amongst a group of people who
4 were intravenous drug users is another very large topic,
5 and we could spend a lot of time on that. It is perhaps
6 a mistake to try to extract some brief propositions but
7 would it be reasonable to say that that outbreak was
8 predominantly associated with heroin use amongst a group
9 of people who are poor and socially deprived?

10 A. Absolutely, absolutely.

11 Q. And perhaps, although this is speculation, not a group
12 of people who would be represented in your group of
13 blood donors?

14 A. I think highly unlikely that we would have had
15 individuals who were, as it were, active participants in
16 an outbreak presenting as blood donors.

17 Q. Yes. Thank you very much, Dr McClelland.

18 A. Thank you.

19 THE CHAIRMAN: Is Mrs Thornton coming as a witness?

20 MS DUNLOP: No, sir.

21 THE CHAIRMAN: No, I didn't think she was.

22 You have relied very heavily on Mrs Thornton for
23 a lot of this data, I think; it comes through. Are you
24 content that she was the right person to produce the
25 material, Dr McClelland?

1 A. I'm not sure that I quite understand your question.

2 THE CHAIRMAN: If I'm going to rely on the evidence, I have
3 to rely on Mrs Thornton and I obviously can't rely on my
4 personal knowledge of her.

5 A. I would say from my extensive personal knowledge of her,
6 having worked with her for many years, any information
7 provided by her would be highly reliable.

8 THE CHAIRMAN: Thank you.

9 Mr Di Rollo?

10 MR DI ROLLO: Sir, Ms Van der Westhuizen is going to ask the
11 questions in relation to this topic.

12 Questions by MS VAN DER WESTHUIZEN

13 MS VAN DER WESTHUIZEN: Just a question about the leaflet
14 that you mentioned was available for distribution
15 in June 1983, the leaflet that you developed.

16 THE CHAIRMAN: I'm sorry, could you make sure you speak into
17 the microphone.

18 MS VAN DER WESTHUIZEN: Dr McClelland, in relation to the
19 leaflet that you mentioned was available and was
20 distributed in June 2003 --

21 A. 1983.

22 Q. -- June 1983, the area of distribution of that, was that
23 just within Edinburgh and the southeast or was that
24 distributed throughout Scotland?

25 A. It was, if you like, deployed as part of our operating

1 processes in the Edinburgh and Southeast Scotland
2 region, which was not entirely restricted to Edinburgh.
3 So the blood donor community, in sessions that our
4 centre was responsible for, utilised the leaflet as part
5 of our processes from June 1983 on. It was provided to,
6 if you like, the management, the directors, my
7 colleagues, of the other centres, both in Scotland --
8 and I'm sure that all the other centres in England and
9 Wales will have received copies of it by various routes,
10 but it was entirely up to the management of those
11 centres to determine what, if anything, they did with
12 it.

13 Q. Do you know whether, until the time the national leaflet
14 became available for distribution in September 1983,
15 there were regions in Scotland that were doing nothing
16 then about deterring high risk groups?

17 A. Well, the documentary evidence that we have seen seems
18 to indicate that one of the Scottish centres had
19 expressed -- the director, I think, is on record as
20 saying he did not feel it should be distributed at
21 sessions. He took the view, which actually has quite
22 lot to commend it from a logical point of view, that
23 really providing information about not giving blood at
24 the time the donor attended the session was too late and
25 it should go out in advance.

1 I'm really not able to say what was done in relation
2 to distribution of either this leaflet or of the content
3 of it presented in some other form. In the other
4 centres, other than that, as we have heard this morning,
5 the -- we have seen a document from the Glasgow and
6 West of Scotland service which drew attention to the
7 risk groups for HIV. Unfortunately, I cannot give you
8 more detail than that.

9 Q. Thank you. The decision to use print material in the
10 form of a leaflet, that was based, presumably, on an
11 assumption of literacy. It seems that there was
12 a problem with people either not reading or possibly
13 being incapable of reading or understanding the content
14 of the leaflets and questionnaires that were
15 distributed. Are you aware of what systems, if any,
16 were in place in the various regions, or certainly
17 within your own, to accommodate that issue?

18 A. The problem is a serious one and we were concerned about
19 all of those issues. And, of course, there is another
20 issue, which is language -- I mean mother tongue. In
21 1983 I'm pretty confident that we did not at that stage
22 address those issues. I think we were doing something
23 that was really completely new. It doesn't look very
24 revolutionary now but it was quite revolutionary then
25 and, as you have heard, there were considerable

1 misgivings among many of my colleagues about whether it
2 was actually a good or proper or safe thing to do.

3 Our concern primarily was, as I say, not so much
4 about literacy in the first instance but basically about
5 whether, by just providing the information, people would
6 read and internalise and critically act on it. That is
7 a hugely challenging problem for any exercise of this
8 kind.

9 The issues of access, which I think is essentially
10 what you are talking about, access to the information,
11 have been progressively, not just in terms of blood
12 donor leaflets but across the whole of our society,
13 given much more attention and I think are dealt with
14 rather better now than they were in the early 80s.

15 What we did attempt to do, which may be of interest
16 to you, was quite early on, and I can tell you that it
17 involved the use of a BBC microcomputer, and some may be
18 old enough to remember one of those strange objects.
19 Dr Gillon and I and a psychologist from the
20 Edinburgh University psychology department did establish
21 a prototype computer-based donor interview, which was
22 actually remarkably well received by the donors, even
23 though it was, in those days, pre-mouse; everything was
24 keyboard responses. We sought funding from various
25 research bodies to try and extend that study and

1 actually evaluate it formally but unfortunately -- I
2 think we were a bit early -- we didn't succeed.

3 It is an issue that has only really now, in the last
4 two or three years -- the technology has caught up and
5 people are actively interested in using that approach.

6 Q. In light of your concerns about donors possibly not
7 internalising the content of the material, were any
8 alternatives, such as direct oral sessions, considered
9 in the 1980s?

10 A. They were. Dr Gillon again will have given details of
11 how this developed, I'm sure, in his evidence or, if
12 not, he will.

13 Yes, we did move on to introducing -- don't try me
14 for the dates because I'm very bad on dates, but some
15 time probably towards the end of the 1980s, we started
16 the programme of personal donor interviews, initially
17 with new donors, on the logical basis that, once the
18 donor has been through it once, most of the information
19 is actually unlikely to change, although we did later
20 progress to personal interviews with all donors.

21 That was pioneered in the southeast centre. It was
22 quite a battle to introduce it because it considerably
23 increased the man- and womanpower requirement for our
24 donor sessions and that involved money and change and
25 therefore opposition. So we had quite a fight to do

1 that.

2 Q. Thank you, doctor.

3 A. Thank you.

4 Q. Thank you, sir.

5 THE CHAIRMAN: Mr Anderson, it is getting very near to

6 lunchtime and I don't want to rush you.

7 I think also, Dr McClelland, I might want to look at

8 one or two things myself to see if I want any questions.

9 So I think it might be better to return after lunch.

10 MR ANDERSON: I'm not going to take up any time because

11 I have no questions.

12 THE CHAIRMAN: Mr Sheldon?

13 MR SHELDON: I do have one or two questions.

14 THE CHAIRMAN: We will have them after lunch.

15 (12.58 pm)

16 (The short adjournment)

17 (2.00 pm)

18 THE CHAIRMAN: Yes, Mr Sheldon?

19 MR SHELDON: Thank you, sir.

20 Questions by MR SHELDON

21 MR SHELDON: Doctor, I wonder if you would look, again,

22 please, at an extract from the preliminary report. It

23 is [\[LIT0012486\]](#).

24 This is the passage that I think Ms Dunlop took you

25 to earlier on. A letter provided by Professor Bloom of

1 the Haemophilia Society, where he says:

2 "The cause of AIDS is quite unknown and it has not
3 been proven to result from transmission of a specific
4 infective agent in blood products."

5 I think at that time that was perfectly true, that
6 there was no proof -- no conclusive proof, if you
7 will -- that AIDS was transmitted by means of a virus
8 and transmitted by means of blood products. Is that
9 right?

10 A. That's correct, it had not fulfilled the Koch's
11 postulates, to hark back to this morning.

12 Q. Indeed. It was suspected that that might be the case?

13 A. It was strongly suspected that because of the appearance
14 of the syndrome in a group of people who had none of the
15 predisposing factors and who shared the common factor of
16 having had multi-donor blood products, this was taken as
17 very strong evidence. And in fact by May 1983 there was
18 at least one case, a case reported by one of my
19 colleagues from California, of a child who had been
20 transfused with platelets and developed AIDS, and the
21 platelets had been established to have been donated by
22 an individual who by that time had clinical features of
23 AIDS. So it was looking pretty strong in May 1983.

24 Q. Professor Bloom is a pretty experienced and at that time
25 fairly eminent haemophilia physician. He is chairman of

1 the Haemophilia Centre directors; is that right?

2 A. He was at the time, yes.

3 Q. And here he is giving advice which you described earlier
4 as extraordinarily reassuring.

5 A. Perhaps I should have said, in my opinion
6 inappropriately reassuring.

7 Q. Well, I think that's where I'm going next, that
8 following on from what you said, that there may have
9 been a tendency at that time to issue advice that,
10 certainly with hindsight, looks as if it was too
11 reassuring, that it was unduly reassuring. Do you have
12 any sense of why that was, of why people were seeking to
13 be reassuring, for example, looking at Professor Bloom
14 of the Haemophilia Society?

15 A. I think there were probably at least two different
16 reasons for people -- one was a sort of general wish to
17 avoid alarm among the public but there was a very
18 specific concern for anyone who had to treat haemophilia
19 patients, or indeed anyone who was a haemophilia patient
20 or was the parent of a haemophilia patient, because the
21 implication of accepting that AIDS could be transmitted
22 by Factor VIII concentrates threatened the continued
23 security of treatment, which really had transformed the
24 lives of these patients.

25 So there was a huge balancing concern there, that if

1 you really took seriously the risk of contracting AIDS
2 from Factor VIII treatment, the implication was that
3 that treatment might not be available and one would be
4 sort of seeing this spectre of a return to the era when
5 these patients were crippled and had a frankly dreadful
6 life.

7 Q. And that concern appears to have gone to the length that
8 the Haemophilia Society lobbied the government to
9 maintain the supply of concentrates from, among other
10 places, the United States. Is that right?

11 A. That's correct, yes.

12 Q. I want to turn to a really very different issue and
13 leads from this, that as usual, through 1983 there were
14 SHHD representatives present at the SNBTS meetings. Is
15 that right?

16 A. Yes. But specifically at the directors' meetings.

17 Q. Yes, indeed, and I think there would normally be four
18 meetings through the year. Is that right?

19 A. There were four meetings which were designated
20 directors' meetings and they were interspersed with what
21 I think at that time were called co-ordinating group
22 meetings, which actually involved essentially the same
23 players, and it was actually sometimes difficult to
24 distinguish which business belonged in which box. But
25 as I recall, the department representatives and the

1 representatives from the UK, from the National Blood
2 Transfusion Service, did not generally attend the
3 co-ordinating group meetings, but I stand to be
4 corrected.

5 Q. All right. You may not have a specific recollection of
6 this but if you do, please tell me, but I think it was
7 Dr Bell who attended all those meetings in 1983. Do you
8 recall that?

9 A. Well, certainly Dr Bell was, as I recall, our sort of
10 prime medical contact within the Scottish Home and
11 Health Department at the time. So I imagine, unless
12 there is evidence that he was unable to attend for some
13 reason, he would have been the normal attendee.

14 Q. I take it that Dr Bell was really your main contact, for
15 example in relation to the AIDS leaflet issued in 1983?

16 A. Well, he was certainly the person that as the regional
17 director, as opposed to the national director, I would
18 sort of communicate with. Although it was relatively
19 unusual, actually, for me to communicate with him
20 directly. That sort of communication would normally go
21 through Dr Cash, as he then was.

22 Q. I see. Yes. What did you understand the task of
23 medical officer, such as Dr Bell, to be in relation to
24 health service bodies such as SNBTS?

25 A. I am not sure that I did understand actually. It's not

1 an issue that I think I gave a huge amount of thought
2 to. Dr Bell was a very experienced, sensible and,
3 I would say, wise individual. So I think I would be
4 happy to discuss an issue with him and, you know, value
5 the advice I got. But in terms of sort of having
6 a clear understanding of what the role of a medical
7 officer at his level in the department was in any sort
8 of formal sense, I don't think it is a matter I had
9 given very much thought to actually.

10 Q. I mean, you said that you would be happy to chat to him
11 and value advice that you got from him; what sort of
12 advice would you seek and get from him?

13 A. Well, I mean, just to be specific, I commented this
14 morning, and it is in the papers somewhere, but as
15 I say -- I don't actually have the reference in my
16 head -- on the specific issue of the AIDS leaflet,
17 I think on this particular occasion it may well have
18 been that Dr Cash was actually away or tied up in
19 a meeting or something like that, but I obviously felt
20 it was appropriate first of all to phone Bert Bell and
21 tell him what we felt we needed to do in relation to
22 developing the AIDS leaflet and deliver it. And that,
23 I think, would have felt quite a natural thing to do.
24 And in doing so I would feel comfortable that (a),
25 I would get his initial reaction as to does this sound

1 like a completely crazy idea or did it seem a sensible
2 thing to do, and I would also rely on the fact that he
3 would communicate that to appropriate colleagues in the
4 department.

5 You know, that was a very useful function. As
6 I say, it is one that normally, I think, would have
7 resulted from an interaction between the national
8 director and the medical officer -- the personnel in the
9 department rather than myself as a regional director.

10 Q. We have heard some evidence, and in particular
11 yesterday, about, as it were, the province or provinces
12 of clinicians on the one hand and SHHD on the other.
13 I think you have talked a little bit about the autonomy
14 of regional directors, the principle of clinical freedom
15 and so on, and I really just want to try to get a feel
16 from you, if that's possible, as to the question of
17 whether there were provinces beyond which you, as
18 a clinician, might not stray and beyond which SHHD
19 advisers might not stray in dealing with clinical
20 issues?

21 A. Well, I mean, there was one very large and important
22 province which was anything to do with money, which
23 affected a lot of things.

24 Q. Yes. So clearly funding and perhaps overarching policy
25 issues might be a matter for government. Is that a fair

1 way of putting it?

2 A. Well, funding clearly was because, I mean, we had very
3 clear lines of control over, you know, authorisation as
4 it were, for what money could be spent and what
5 couldn't. That operated through the
6 Common Services Agency. But in fact it was not, you
7 know, at all unusual -- and I think Professor Cash would
8 be able to give you much more detail of this -- for
9 discussions to take place directly between the
10 management of the SNBTS, primarily the national
11 director, and the department. I know that from time to
12 time that was a bit of a cause of friction in
13 relationships with the Common Services Agency.

14 Q. That might perhaps be one example of an area or an
15 example of the demarcation line from your point of view.
16 From the point of view of medical advisers within SHHD
17 and SHHD generally, were there matters on which you
18 would not expect to be being told what to do, getting
19 advice about or whatever?

20 A. Probably the first specific example -- and it is not
21 separated from the issue of funding -- I think I always
22 accepted, and I think it was generally accepted by the
23 time I became a director in the SNBTS, that a major
24 issue, such as the introduction of the testing for what
25 was then HTLV-III antibody, which was a systemic

1 national programme which had a high annual cost and
2 which also, one could foresee, once entered into, it
3 would be virtually impossible ever to escape from the
4 cost of running that programme; I think we all --
5 I mean, I certainly would never have any difficulty in
6 acknowledging that an issue such as that had to be dealt
7 with at quite a high level because this becomes an issue
8 of, you know, choices about the spending of very
9 substantial and recurring quantities of government
10 funds.

11 It would be completely inappropriate for someone in
12 the position that I was as a medical director to view
13 that as a matter purely of clinical freedom. It is very
14 different from defending the right to give a particular
15 treatment to a particular individual patient.

16 Q. But should we take it from that answer that there was
17 a graduation in the issues which might arise, between
18 issues which were, for example, at one extreme perhaps,
19 relating to a particular patient, a particular treatment
20 for a particular patient at the most particular, and
21 issues of funding national programmes at the other.
22 That in between there may be issues which involved what
23 might be described as a grey area, I suppose, between
24 what was properly a matter for clinical judgment and
25 what was properly a matter for policy?

1 A. I'm not sure that "grey area" quite describes it. There
2 were a lot of things that were of no interest, as it
3 were, at a departmental or a policy level. At least
4 they would be of no interest until something happened
5 and they suddenly developed a profile, and then they
6 could transform into being extremely interesting.

7 I mean, coming back to the issue of the AIDS
8 leaflet. I was aware that, you know, that was
9 potentially quite a sensitive issue in that there were
10 matters that could be of concern to people who took
11 a political view of things with anything that could be
12 seen as introducing a degree of discrimination against
13 some group of the population.

14 I think, probably because a political interest
15 emerged, and quite a lively political interest,
16 particularly as we have seen south of the border, that
17 became a department issue. There is not any nice easy
18 measuring scale that you could look at and be
19 theoretical and say, "That's one where the department
20 has a role and that's one where it doesn't". You can
21 say unequivocally, anything that involves substantial
22 amounts of money, yes, beyond that I think it would be
23 difficult to generalise and could be somewhat
24 unpredictable.

25 Q. I want to come back to that in a moment, but do you

1 recall whether the directors meeting of 29 March 1983,
2 was that the first occasion that the issue of prison
3 donations from prisoners had been raised at a directors'
4 meeting?

5 A. As far as I know. In terms of the period that I had
6 been attending the meetings with the directors, I don't
7 have a recollection of it being raised before, and
8 I don't think that any of the minutes that I have sort
9 of read indicated that prison donations had been
10 discussed before that.

11 But, of course, they may well have been discussed
12 because clearly there was, as we know from the other
13 day's evidence, interest, and there were discussions
14 among the transfusion directors in England about this
15 somewhat earlier, considerably earlier. It was a small
16 community. You know, there are only a couple of dozen
17 people in that position in the whole country. So
18 I think it would not be unreasonable to think -- it is
19 quite possible that information would have reached the
20 Scottish transfusion establishment that this matter was
21 being discussed in England but I have absolutely no
22 evidence of it.

23 Q. Just a couple of particular matters then, if I may.

24 Could you look, first of all, please, at
25 [\[PEN0020001\]](#)? This is your note or memo about

1 a telephone conversation with Dr Bell. It is

2 11 May 1983.

3 A. Well -- yes.

4 Q. You say:

5 "[You] spoke to Dr Bell and informed him of our
6 intention to do the following."

7 That suggests that you were speaking to Dr Bell
8 really as a courtesy, and this is what you were going to
9 do. Is that right or is that not a correct
10 interpretation of that?

11 A. There is another slightly fuller memo which I would have
12 sent, I guess, to Dr Cash following this conversation
13 but, yes, basically it was a courtesy. I was informing
14 him that we felt we had to do this and, as I said,
15 I respected his experience and wisdom. If he had said,
16 "Wow, that is going to be a monster problem", I would
17 have taken that seriously, but my clear recollection
18 is -- well, as I said there:

19 "Dr Bell clearly cannot agree to this as official
20 SSHD policy but he endorsed this as a sensible course of
21 action and said 'get on with it'."

22 And I was happy with that.

23 Q. That's what I wanted to ask you briefly about.

24 Dr Bell says he can't agree to this as official SHHD
25 policy. Did you have a sense of why that was?

1 A. I didn't really expect him as one individual in,
2 I suppose, the middle ranks, as it were, to be in
3 a position to agree it as a department policy. It never
4 occurred to me that he would do that. But I was fairly
5 clear and it was part of the reason that I chose to have
6 this conversation with him, that as I have already said,
7 if he had felt immediately that there was something
8 hugely problematical about this, he would have said so
9 and I would have taken that seriously.

10 It's hard to say hypothetically what I would have
11 done. I took this conversation to represent essentially
12 encouragement to get on with it. So we did.

13 Q. But you were clear that the reason why he couldn't agree
14 to that himself was because he was answering to his, as
15 it were, political masters or masters in the
16 Civil Service?

17 A. That's I think putting --

18 Q. Is that putting it too strongly?

19 A. -- words that I didn't say. I simply said I did not
20 have any expectation that somebody in his position
21 would, you know, endorse this as official government
22 policy.

23 Q. And if you could look, please, at [\[SGH0026755\]](#), I think
24 this is Dr Bell's memo to Dr McIntyre of 15 June 1983.
25 We can see that it's a report of yesterday's meeting of

1 the Scottish transfusion directors. Dr Gunson had
2 attended and explained the involvement of DHSS. Perhaps
3 just taking matters short, it is clear, certainly by
4 that stage, that there is quite strong involvement and
5 interest by DHSS in the whole issue. Is that correct?

6 A. That's what it says in the letter. I wasn't aware of
7 that at this stage at all.

8 Q. All right. If we could just scroll down, I think it's
9 the third paragraph:

10 "We will try to ensure that DHSS ..."

11 This is the end of the third paragraph, I think:

12 "He, Dr Gunson, will try to ensure that DHSS consult
13 SHHD in good time before there is ministerial
14 involvement in going public on this subject."

15 Were you aware of that sort of aspect, that
16 Dr Gunson appears to have been liaising with DHSS so as
17 to consult with SHHD?

18 A. I probably was aware of it. I mean, I certainly was
19 aware that Dr Gunson -- I think by this time he was
20 national -- I can't remember his precise position at
21 this time but my recollection is that he was
22 representing all the National Blood Transfusion Service
23 in his discussions with Scotland and also that he was,
24 in whatever capacity, the senior medic that talked to
25 the department about policy issues for the transfusion.

1 So it doesn't surprise me that he was in discussions
2 with the Department of Health in London.

3 Q. The next paragraph goes on to say:

4 "All the directors ..."

5 Which I take to mean the transfusion directors:

6 "... present are now more aware of the complexity of
7 the issues involved, particularly in relation to the
8 views of the homosexual community ..."

9 And so on. Were the directors in some sense unaware
10 of those complexities, those particular complexities,
11 prior to the meeting?

12 A. Well, I have to say, first of all I don't have
13 a recollection of this meeting. There is a lot of
14 things 20-odd years ago that I don't remember all that
15 accurately and this is one of them.

16 Q. Of course.

17 A. Secondly, I can't really answer for, as it were, the
18 degree of understanding of the complexities of the
19 individual directors. What I can say, because there is
20 plenty of documentary evidence, there were very
21 different attitudes among the directors as to the extent
22 to which they were comfortable about addressing some of
23 these issues of sexual behaviour of volunteer blood
24 donors, but I really couldn't say -- I was very
25 surprised to read this. It did make me wonder if what

1 was sort of between the lines of this actually was
2 saying, we really didn't understand how complicated this
3 was. If that was the intention, I felt slightly
4 irritated by it because actually we pretty well did
5 understand. Speaking for me and my colleagues, and
6 I can really only speak for myself and the people I had
7 regular discussions with, we were acutely aware of the
8 complexity of the issues.

9 Q. I'm really just trying to explore with you the extent of
10 the involvement of SHHD at that time and certainly the
11 way in which the SHHD representatives would interact
12 with the directors at a meeting like this.

13 A. I think the most useful thing I can do is repeat what
14 I said this morning, that my clear recollection is that
15 whatever discussions may have taken place within the
16 department that I actually wasn't party to. I don't
17 have any sense, looking back, that in relation to the
18 issue of the AIDS leaflet specifically, in this period,
19 1983/84-ish, there was interference, or inhibition, or
20 undue influence or indeed any influence really exerted
21 on what we were endeavouring to do in the Scottish Home
22 and Health Department.

23 I was very much aware that progress was slower and
24 agreement more difficult to achieve in the National
25 Blood Transfusion Service and its relationships with the

1 department in England. They obviously were having more
2 difficulty moving ahead with this.

3 Q. But you didn't feel that that difficulty inhibited the
4 Scottish service in its efforts to produce and
5 distribute --

6 A. As I say, over this period I can't recall any incidence
7 in which I felt that actions taken or instructions given
8 or even, you know, nods and winks given by the Scottish
9 Home and Health Department personnel, that I was aware
10 of, had forced us to do anything that we didn't feel was
11 appropriate, you know, follow our best judgment as to
12 what we must do in respect of this particular issue.

13 Q. Thank you, sir, I have nothing further.

14 Questions by THE CHAIRMAN

15 THE CHAIRMAN: Dr McClelland, could I ask you first of all
16 a little about the European background. Would you look
17 at [\[DHF0014550\]](#) please? That's a recommendation from
18 the committee of ministers of the Council of Europe on
19 23 June 1983. Are you familiar with that?

20 A. Yes.

21 THE CHAIRMAN: If you look at page 2, I think we can see
22 clearly what the recommendation was at that stage. The
23 general recommendation to take all necessary steps, but
24 the third particular recommendation was to provide all
25 blood donors with information on AIDS so that the risk

1 groups will refrain from donating blood and a leaflet is
2 appended as an example. And do we see that that was the
3 leaflet from the American Red Cross?

4 A. That's right.

5 THE CHAIRMAN: By this stage, of course, as I understand it,
6 you were already following that advice in anticipation.

7 A. Yes, I can't remember the precise date of this but
8 I think we were certainly going down the same track. I
9 do not recall seeing the American Red Cross leaflet but
10 we may well have seen it at the time. Dr Gunson
11 attended the meetings which prepared the documents that
12 were approved by the Council of Ministers, and he was
13 scrupulous about sharing information that he obtained at
14 those meetings. So it may well be that we actually did
15 receive a copy of that leaflet but I couldn't remember
16 it and I couldn't find it in our files.

17 THE CHAIRMAN: If I give you just a little bit of additional
18 background information. There was a meeting with the
19 Minister of State, lord Glenarthur, on 6 July, at which
20 the question of a leaflet was discussed. Before that we
21 know that your draft was in circulation quite widely and
22 I would like you to look at a document that refers to
23 that, [\[SNB0013500\]](#). This is a minute of the English
24 Blood Transfusion Service directors' meeting on
25 18 May 1983. Is this something you will have seen

1 before?

2 A. I have. And I'm not absolutely certain that it is
3 actually a minute, although it says it is because if you
4 look at the top right-hand right-hand corner, "RM"
5 I think is Ruthven Mitchell, and I think this may be
6 a note that was prepared by Dr Mitchell for Dr Cash and
7 his colleagues, because he had attended that meeting on
8 behalf of SNBTS. It doesn't look like a minute from
9 that committee.

10 THE CHAIRMAN: No, I can see that, looking at it now. But
11 it would indicate that Dr Mitchell had attended this
12 meeting then.

13 A. Yes.

14 THE CHAIRMAN: If we look down it a little bit, I think we
15 come to a report on the preparation of a leaflet, maybe
16 on the next page. One of the items, 4, is:

17 "Publication of an information pamphlet by DHSS on
18 a take-it-if-you-wish basis to be made available to
19 donors."

20 Then if we go further down, I think we find comments
21 on it about your draft. Go on to the next page, please.
22 Yes, about ten lines down or less:

23 "Literature had been circulated through the
24 Haemophilia Society newsletter, Edgware were drawing up
25 a simple leaflet which would be ready at the end

1 of June. Copies of the Edinburgh document on AIDS were
2 distributed and discussed. The general feeling was that
3 the document was useful but that it should be toned down
4 in its content."

5 Then we go on to see that Dr Gunson's working party
6 were asked to draft a leaflet with some urgency,
7 a simple document. Do you remember seeing this
8 material?

9 A. Oh, yes, I'm familiar with it.

10 THE CHAIRMAN: You are familiar with it?

11 A. Yes.

12 THE CHAIRMAN: Does this reflect what happened when your
13 draft was circulated widely in England at this time?

14 A. I can't really give a definitive response to that
15 because I had no direct or reasonably direct feedback
16 from colleagues in the National Blood Transfusion
17 Service as to how they reacted to this particular
18 leaflet.

19 THE CHAIRMAN: I think we do understand that when a draft
20 did come out from DHSS it was based roughly on yours.

21 A. I think so, yes. I mean, they were all based more than
22 roughly on the American -- the original drafts which
23 emanated all from the same source. So there is a high
24 degree of commonality, I think.

25 THE CHAIRMAN: You have gone through, this morning, quite

1 a lot of material showing the response in Scotland
2 itself. I may have missed it but there is one minute
3 that I would like you to look at. If I have simply
4 missed it out I am sorry for that. It is a document
5 SGF0010156. Try [\[SNF0010072\]](#), if I have given you
6 a wrong reference.

7 That's a minute, I think, of the SNBTS directors on
8 13 September 1983. If we look down through that to
9 obviously the next page. I don't have a hard copy of it
10 to help you. "AIDS 4", yes. You see there:

11 "It was noted that since the last meeting the UK
12 leaflet had been produced and the Minister of Health
13 made statements on the matter, the leaflets were being
14 distributed."

15 Then we get a note that the method of distribution
16 had been left to the directors and they reported in. Do
17 we see that by this stage, in the North, the leaflets
18 were on display with other publicity leaflets at donor
19 sessions and in plasmapheresis rooms, and it was noted
20 that there had been no reaction to them. In the
21 Northeast the leaflets were available at all mobile and
22 fixed-site sessions. Very little reaction is noted.

23 Then over the page. The East were displaying them
24 at the clerking desk and anyone requesting information
25 was referred to the medical offer on duty. You weren't

1 present so Miss Corrie was to ask you, but I think we
2 know from you yourself what the reality was.

3 In Northern Ireland, Dr McClelland there had not
4 received the leaflets but would be making them available
5 at donor sessions when he got them. Then we have
6 Dr Mitchell reporting that he had incorporated in his
7 health notice, the question:

8 "Have you heard about AIDS?"

9 The rest of the stick-on label is quoted. It says
10 that the leaflets were available on request with the
11 medical officer at sessions and:

12 "Dr Mitchell wished to retain medical
13 confidentiality. He had had one query from Radio Clyde.
14 He was reviewing the success of his approach."

15 Leaving aside Dr Mitchell's wish, which appears to
16 keep matters in confidence, does it appear that
17 by September there was fairly wide use one way or
18 another of the leaflet?

19 A. I think there is fairly wide availability.

20 Q. Does that accord with your recollection?

21 A. Yes, this is more specific than my recollection, I have
22 to admit.

23 THE CHAIRMAN: Do you remember at all whether they were put
24 into general circulation in Glasgow and the West of
25 Scotland at this time?

1 A. I don't know.

2 THE CHAIRMAN: You don't?

3 A. I don't know, sir.

4 THE CHAIRMAN: Really very little else. I think that I have
5 got a note that when the general UK leaflet became
6 available, your particular leaflet in the Edinburgh and
7 the Southeast was withdrawn.

8 A. Yes, we were, right from the start, very keen and
9 I think all parties were keen to try and have a common
10 document because donors do cross the England/Scotland
11 border and the less confusion for them the better.

12 THE CHAIRMAN: I think as time went on after that, it was
13 the UK leaflet that was used generally.

14 A. Oh, yes.

15 THE CHAIRMAN: In its various developments.

16 A. I mean there is no question that the AIDS event did
17 trigger a strong move towards convergence and
18 commonality which had not been present before.

19 THE CHAIRMAN: Thank you very much. I could go on much
20 longer filling in details, Dr McClelland, but I think
21 the story is fairly consistent. So there is little need
22 to do that. Thank you very much indeed.

23 A. Thank you.

24 THE CHAIRMAN: Yes Ms Dunlop?

25 MS DUNLOP: There are no further witnesses for today, sir.

1 THE CHAIRMAN: Thank you very much. So we come back on
2 Tuesday?
3 MS DUNLOP: Yes.
4 (2.48 pm)
5 (The Inquiry adjourned until Tuesday, 29 March 2011 at 9.30
6 am)
7
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sworn)
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